

# Bangladesh: Promise and Performance

Edited by Rounaq Jahan

Reviewed by Shahid Alam

The University Press Limited, 2000

## ASSESSING THE FIRST QUARTER OF A CENTURY OF BANGLADESH

**E**DITED by Rounaq Jahan, *Bangladesh: Promise and Performance* reproduces ten papers (out of the sixteen submitted), with the necessary revisions, that were presented at a conference entitled "Bangladesh at 25" at Columbia University, USA, in December 1996. As the conference title indicates, the book assesses Bangladesh's performance in various sectors during the first quarter of a century of its existence as a sovereign independent country, with Jahan providing a lengthy contextual introduction, and Rehman Sobhan writing a concluding article that takes a look at Bangladesh's anticipated prospects and problems in the new millennium. The anthology is segmented into five parts, namely, Introduction, Politics, Society, Economy, and Bangladesh in the New Millennium, which combine a total of twelve chapters.

Jahan reiterates in Chapter 1 ("*Bangladesh: Promise and Performance*") a fundamental principle behind the creation of Bangladesh, as well as the direction it was going to take as an independent country: "The separation of Bengalis from Pakistan appeared to be a rejection of the primacy of the religion based identity and a celebration of democratic and secular ideals." And, specifically, "The Bangladesh Constitution, adopted in 1972, affirmed nationalism, democracy, socialism, and secularism as the four guiding principles of the state." And, of course, periodic tinkering with the establishing principles by political and military regimes has contributed significantly to, among other negative outcomes, the abysmal political culture that has taken a grip on this country, and seems reluctant to let go. Jahan, though, acknowledges the spirit of the average Bangladeshi citizen who "through the exercise of their voting rights (have) kept the extremist Islamic forces from gaining ascendancy in elected parliaments." Rehman Sobhan (Chapter 12, "Building a Responsible Civil Society: Challenges and Prospects") echoes this sentiment: the people's "original commitment to secularism ensured that religious vote banks would not emerge as a factor in national politics." Both are correct in their views, but that still does not leave room for complacency in these trying and intolerant times. Eternal vigilance is indeed the price to be paid for democracy, and much else besides.

Jahan undertakes some serious discussion on the military interregnum of fifteen years. Regarding the constitutional amendment instigated by Ziaur Rahman, Jahan observes that he thereby "started a revisionist process on the identity question and the liberation movement. These debates would dominate the political discourse of the country...." And, "Ershad emphasized Islam and in 1988 he amended the Constitution giving Islam the status

of state religion."

M. Anisuzzaman (Chapter 2, "The Identity Question and Politics") has written an erudite, carefully-researched, and compelling piece on the matter of national identity and its impact on the political culture of Bangladesh. Not one to gloss over reality, he states that, "Historically, we find a divide between the Hindu and the Muslim identity almost from the beginning of the Muslim rule in Bengal," but he qualifies his observation by emphasizing on "a collective Bengali identity" transcending that schism. He ends on a sobering note for the country and its people: "Today it remains a deeply fragmented nation -- fragmentation to which the politics of identity continues to contribute."

Willem van Schendel (Chapter 3, "Bengalis, Bangladeshis and Others: Chakma Visions of a Pluralist Bangladesh") has a similar, though independent, take on Anisuzzaman: "Different interpretations of what it means to be Bangladeshi have become the cornerstone of party politicking, ensuring that national identity remains the hottest issue in national politics." And that is ironic, because, as the author notes, many in South Asia and beyond had greeted Bangladeshi statehood on the premise that it was seen as the flowering of a post-communalism which might spread all through the subcontinent.

Zarina Rahman Khan (Chapter 4, "Decentralized Governance: Trials and Triumphs") appraises the

achievements and failures in decentralized local governance. She pinpoints a crucial governmental dysfunction in this regard: "The governments advocating decentralization clearly lacked the political will to do so." And follows up with this scathing criticism: "...initiatives taken during 1972-96 were predominantly mere experiments...in order to provide a façade of reforming local government towards a decentralized one." Abu

Abdullah (Chapter 5, "Social Change and "Modernization") takes recourse to intellectual jargon in his discussion on the meaning of "modern". After identifying two developments in the country's economy -- the Green Revolution in agriculture and the export boom in garments -- he poses these queries, the second almost as an oomph-creating afterthought: "Is there any evidence that adoption of modern varieties of rice is associated with "modernization" of institutions and/or values? Or in Marxist terms, have relations of production and ideologies changed?"

Stanley Kochanek (Chapter 6, "The Growing Commercialization of Power") notes that the Bengali Muslims historically played an almost insignificant role in trade and commerce in united India, but had made their mark in these sectors in Bangladesh. Having painted this rosy picture, however, to his credit, Kochanek also identifies some of the seamier sides of business entrepreneurship: that the Bangladeshi businessmen continue to find trade, real estate speculation, construction, and smuggling to be much more lucrative than investment in industry. Twenty years on, since these words were written, they essentially still hold true.

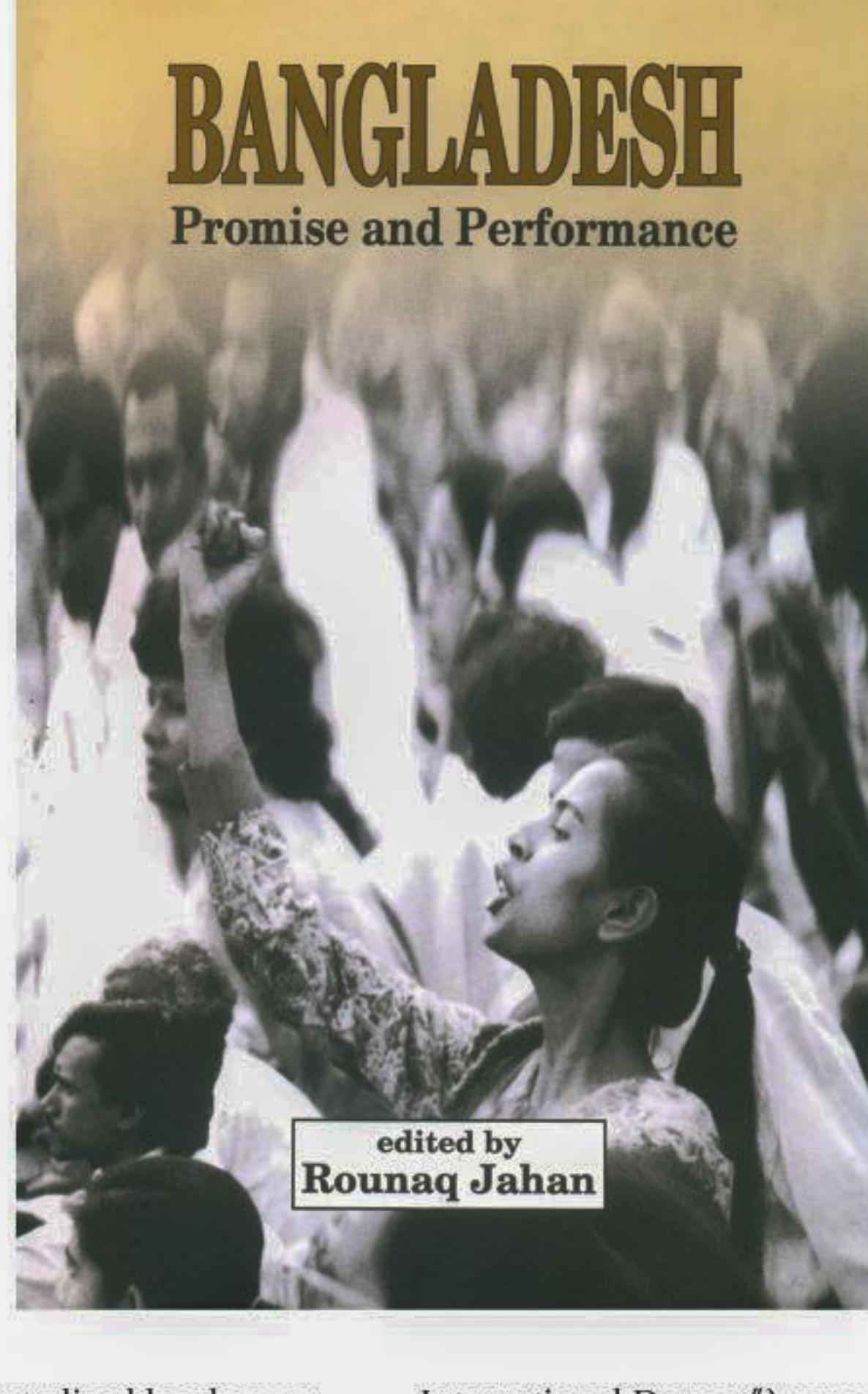
Harry Blair (Chapter 7, "Civil Society, Democratic Development and

author holds, "But even the most vibrant civil society cannot substitute for political parties." Shelley Feldman further delves into the area and then some in Chapter 8 ("NGOs and Civil Society: (Un)stated Contradictions"). She makes a strong case for NGOs: "In Bangladesh, as elsewhere, NGOs also have played a key role in the struggle for democracy by providing a venue for discussion and debate around issues of poverty, equality, literacy, access to credit, and more representative government."

Azizur Rahman Khan (Chapter 9, "Economic Development: From Independence to the End of the Millennium") gives a mixed review (understandable) of the country's economic performance. He offers this interesting piece of reflection: "...the phenomenal rise in the export of ready-made garments...though significant, is not an evidence of success in exploiting opportunities in the globalizing world economy." He laments about Bangladesh's lack of diversification in exportable industrial goods. Binayak Sen (Chapter 10, "Growth, Poverty and Human Development") presents an extensively researched article on his topic. In this context, his observation is important for policymakers to take note: "The crisis of "governance" in social sectors appears to be the most critical public policy failure. The future pace of human development will depend on addressing this failure."

Kirsten Westergaard and Abul Hossain (Chapter 11, "Boringram Revisited: How to Live Better on Less Land") record their impressions regarding the revisit to Boringram (a pseudonym of a real village in Bogra; although the piece is written in first person singular and attests to the fact that Westergaard composed it and she is the one who went to the village the first time around) after twenty years from when it was first studied in 1975-76. They report that the changes undertaken by the people of the village in the intervening twenty years have benefited all categories of households and, more significantly, the pauperization that had been observed in the mid-1970s had been reversed. Rehman Sobhan is distressed at how the culture of intolerance has negatively affected the vibrant working of the core institutions of democracy: elections, parliament, and political parties. He is optimistic that the new millennium holds out an enormous promise for Bangladesh which can be realized if structural adjustment is carried out for our politics and society, in addition to the economy. One suspects that not many would summarily dismiss the idea.

The reviewer is an actor and educationist.

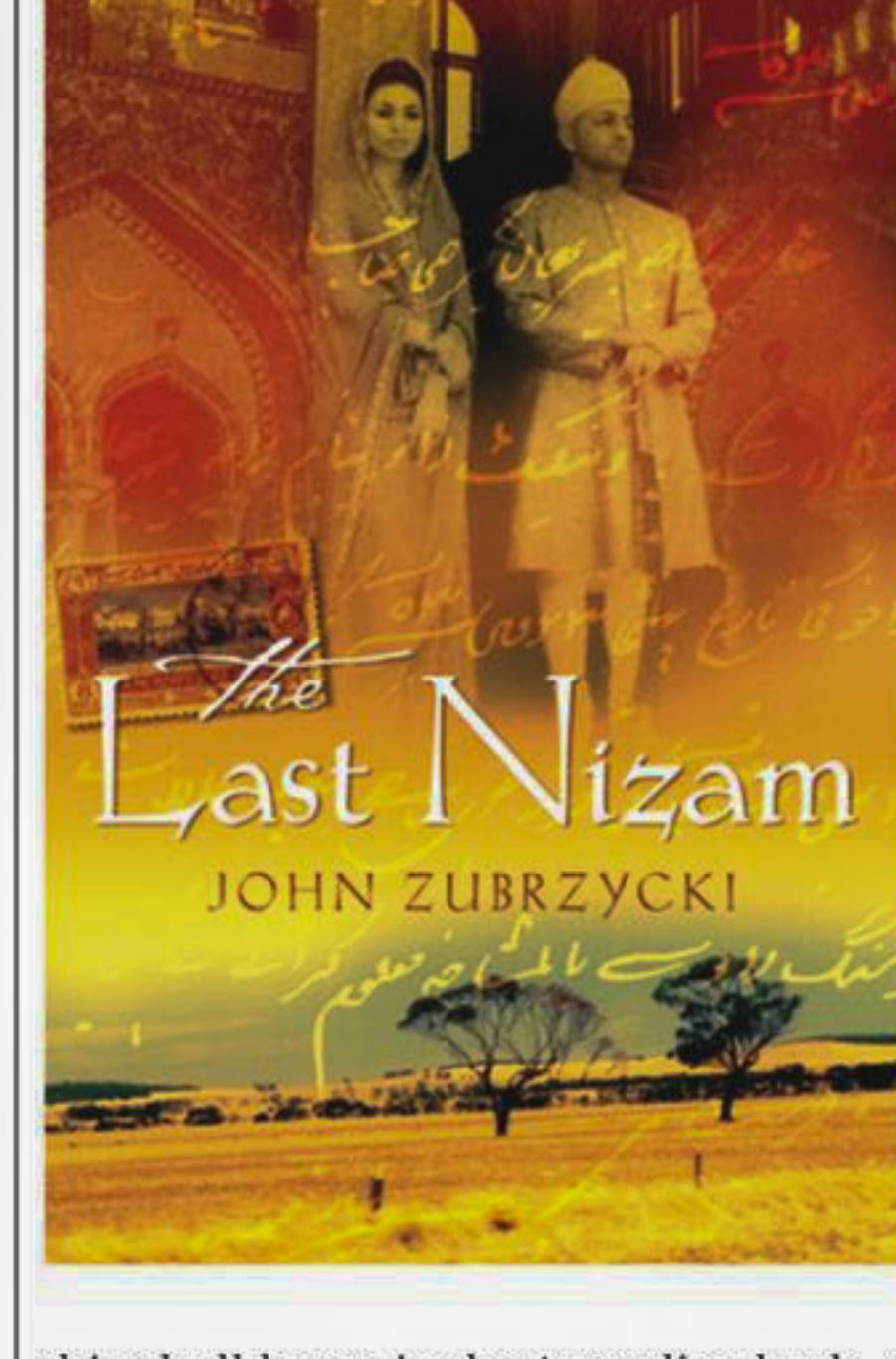


International Donors") expounds with some authority on the subject of civil society, a topic that seems to be particularly favoured by several authors in the book. Nonetheless, Blair has some astute and thought-provoking observations. One is a truism often overlooked is that "pluralism holds dangers for democracy and the public weal just as it holds promise." It holds many ramifications for cogitation. And, in another truism, the

## The Last Nizam

Author: John Zubrzycki

**A** lucid and compelling history of one of India's most wealthy dynasties and one of its most controversial royalties. The Last Nizam is the story of an extraordinary dynasty, the Nizams of Hyderabad, and how the heir to India's richest princely state gave up a kingdom and retired to the dusty paddocks of outback Australia. With vivid detail and anecdote John Zubrzycki charts the rise of the Nizams to fabulous wealth and prominence under the Mughal emperors of India, giving a rich and vibrant portrait of a realm soaked in blood and intrigue. Above all he describes the strange-sometimes comic, sometimes tragic-life of MukarramJah, His Exalted



Highness, the Rustam of the Age, the Aristote of the Times, WalMamaluk, Asafjah VIII, the Conqueror of Dominions, the Regulator of the Realm, Nawab Mir Barakat Ali Khan Bahadur, The Victor in Battles, the Leader of Armies, the last Nizam, the man who left behind the diamonds of Golconda and the palaces of Hyderabad to

drive bulldozers in the Australian bush. A delicate and detailed work, The Last Nizam adds a crucial chapter to the history of India, capturing the very scent of wine, women and wealth whose appetites kept the Nizams in news and scandal while simultaneously deepening their legend.



## Unnoyon Bhabnay Kormosongsthan O Sromobazar

(Employment and Labour Market in Development Discourse)

Author: Dr. Rizwanul Islam

Reviewed by Towfiqul Islam Khan

**L**ITERATURE on economics and development in Bangla language can hardly be found. Economists in Bangladesh are generally comfortable in writing academic articles and books in English. In recent years, several volumes on economics and development have been published in Bangla. However, they are mostly compilations of op-eds which may be good popular write-ups but have focused very little on academic rigor. When I have read the latest book by Dr Rizwanul Islam titled *Unnoyon Bhabnay Kormosongsthan O Sromobazar* (Employment and Labour Market in Development Discourse), published by The University Press Limited in 2015 *Ekushey Boi Mela*, I have found it being very exceptional. The book has been written in lucid Bangla and the arguments are backed by rigorous analyses. Indeed, the book is a true academic contribution in the field of economics and development and written in Bangla! Dr. Rizwanul Islam was Special Advisor at the International Labour Organisation (ILO), in Geneva, Switzerland when he retired in 2009. He was also an Associate Professor at the University of Dhaka. He worked throughout his career, which spanned over four decades, to provide technical advice to the governments in developing countries on how to integrate employment and poverty issues into development policies and plans. Thus, the volume has been written with undoubted authority. As a matter of fact, his recent book in English (co-authored with Dr. Iyanatul Islam, who is currently Chief, Employment and Labour Market Policies Branch, ILO, Geneva, Switzerland) published from Routledge in 2014 was also on similar topic.

Although the author does not

consider the volume being a 'text-book' per se, I feel this can be a very helpful reference book. The central idea of the discussed book is to establish the importance of having an inclusive growth focused development strategy through promoting employment

the challenge of maintaining employment friendly economic growth. The following three chapters discuss youth employment, human resource development and employment, and employment in informal sector respectively. Chapter 8 and 9 examines issues related to employment and labour market.

The content can itself explain the importance of this book from the perspective of development policies in Bangladesh. Indeed, for Bangladesh, labour is the distinct factor endowment and this relative abundance of labour provides Bangladesh with a comparative advantage in the production of labour intensive goods. However this advantage is undermined by a number of challenges, the most important of which is the growth of the labour force resulting in the entry of approximately 21 million people into the working-age population over the next decade. Bangladesh economy has absorbed just under half of the incremental in the labour force into the economy during the period 2000-2010. This 'demographic dividend' can only become an advantage if apt policy steps are taken within the window of opportunity, which is expected to remain accessible for the next 10-20 years. One needs to recognize that, labour income was the single most important contributor to poverty reduction in the period 2000-2010. Hence, in order to attain the objective of inclusive growth over the next decade or so, the key objective of the policy makers should be to increase the efficiency, efficacy and the resilience of the labour market of Bangladesh.

From the perspective of development planning, 2015 is a critical year. It is the year when the ongoing development plan in Bangladesh, the Sixth Five Year Plan reaches its finishing line and the Seventh Five Year Plan will commence. 2015 is also about to bring a new set of global development goals and targets in the form of Sustainable Development Goals (SDGs). The issue of generating full and productive employment and decent work for all is

emphasized in the SDGs along with sustained, inclusive and sustainable economic growth which is covered under the proposed Goal 8. Curiously, the twenty-five background studies conducted for the 7th Five Year Plan (7FYP) did not include any comprehensive study on employment and labour market. The study on demographic dividend made little mention about the inclusive growth objective. The paper mainly focused on the projections on population structure and mentioned the challenges of the changes in age distribution and population density. The paper also highlights the need for a job-rich economic growth in times of the so-called demographic dividend. In contrast, the draft 7FYP document proposes ambitious employment generation targets, annually 3.7 million during the plan period. It is to be recalled that the Finance Minister, during his recent budget speech, informed the nation that annually 1.3 million jobs in the domestic market and 0.5 million abroad were generated during 2010-2013. However, it has not been mentioned that between 2005-06 and 2010, the corresponding figures were 1.7 million and 0.6 million respectively - a slowdown in employment generation. This implies a slowdown in annual employment generation after 2010 (in both home and abroad) in comparison to previous four years. In this context, one of the key objectives of the forthcoming 7FYP should be revert the recent trend and focus on inclusive growth through generating full and productive employment and decent work for all. In this context, the volume by Dr. Rizwanul Islam is a useful input for developing strategies during the 7FYP period.

Towfiqul Islam Khan is a Research Fellow at the Centre for Policy Dialogue (CPD). Email: towfiq.khan@gmail.com