# Speaker's Ruling Cannot be Challenged in Court of Law

HE Speaker as presiding officer of the House deals the ruling of the Speaker commits contempt of the House with points of order and and the Speaker. The Speaker's gives rulings when called upon decision is equally binding to do so. Rulings once given whether given in the House or stand as precedents in the on a departmental file. He is not parliamentary case-law and bound to give reasons for his may be given publicly from the decisions. Members can not chair or privately in response to criticise directly or indirectly. members seeking advice. The inside or outside the House, any British speakership in the ruling given, opinion expressed twentieth century has been or statement made, by the equipped with powers which Speaker. If a member desires to emphasise the judicial nature make a submission to the of Speaker's office such as Speaker on the floor of the Speaker's power to rule on the House regarding a ruling, the admissibility of bills, motions Speaker may permit the and amendments; to decide member to do so after satisfying whether a question of privilege himself that it does not unduly should have precedence over all interfere with the proceedings other business; to interpret the of the House. The member sub judice convention; to select making such a submission amendments: to determine cannot criticise the decision but whether an emergency adcan seek elucidation on any journment motion meets the Polisider energy the the ingle necessary criteria; to protect the privileges of the Commons of the facts submitted by him. from the infringement by the House of Lords; to invoke the

sanctions provided for dealing

with disorderly conduct; and to

pronounce the judgment of the

House on those who violate its

akin to that of a judge's and

good judgment is certainly an

essential element of a Speakers

equipment. He is, after all, in-

terpreting the wishes of the

House as well as its rules and

practice. Only the House can

change its rules and procedures

although the Speaker, through

his interpretation of them, can

have a significant influence on

commonly known as legislative

judgment has a legal sanction

and it cannot be challenged in

any court of law. It is the right

of the Speaker to interpret the

Constitution and Rules, so far

as matters in or relating to the

House are concerned, and no

one including the government.

can enter into any argument or

controversy with the Speaker

over such interpretation. His

rulings constitute precedents by

which subsequent Speakers.

members and officers are

guided. Such precedents are

collected, and in course of time,

formulated as rules of procedure

or followed as conventions. The

Speaker's rulings, as already

stated, can not be questioned

except on a substantive motion.

A member who protests against

Rulings of the Speaker

their evolution.

The Speaker's office is thus

rights and immunities.

Observation made by the Speaker in the House cannot be interpreted in private correspondence. He does not enter into public or press controversies regarding observations made by him from the chair.

It is not customary for the Speaker to enter into correspondence with private individuals regarding the scope and functions of the parliamentary committees and other matters of procedure or with regard to the proceedings of the House. Where, however, a communication is received from a member of parliament about anything said in the House against him, the Speaker may, in his discretion, forward it to the minister or the members concerned for such action as he may deem necessary. The Speaker is also not bound to lay on the table any communication or representation received by him.

Ruling from the chair is the third source of procedure in the House of Commons. The rulings of the Speaker in the House afford an obvious parallel to the decisions of judge in the courts. The House of Commons has its own body of case-law. This consists principally of rulings given by Mr Speaker in answer to questions raising points of order on current business. Such rulings are, as stated above, the principal source of modern

Speaker Humayun Rasheed Chowdhury recently delivered a by M Harunur Rashid

The parliament as the highest legislative body is not responsible to any external authority for following the procedure it lays down for itself and it may depart from that procedure at its own discretion.

landmark ruling which created an unprecedented uproar both in political and legal arena. The ruling was pronounced by the Speaker on the basis of two substantive points of order raised by two members of parliament belonging to major opposition party BNP alleging that two members of parliament belonging to BNP joined the cabinet by way of crossing the floor. It was further alleged that the members who joined the cabinet have violated the provision of article 70 of the Constitution and their seats as members of parliament should stand vacated for such floor crossing. A national debate started in the media over the issue whether any provision of

Constitution has been violated by the members. Amidst all fury and specula-

tions the Speaker delivered the ruling in the House rejecting the points of order. The Speaker mentioned in his ruling that the members of parliament namely Md Hasibur Rahman Swapon and Dr Alauddin, after their election, have not become subject to any of the disqualifications mentioned in clause 2 of article 66 of the Constitution nor the circumstances specified in article 70 of the Constitution has arisen so long they did neither resign from the party by which they were nominated as candidates at an election nor they voted against that party in parliament. The Speaker,

therefore, finds no reason to consider it as a dispute within the meaning of article 66 (4) of the Constitution and hence, the Speaker arrived at a decision that the matter was not liable to be referred to the Election Commission as per 'The Members of Parliament (Determination of Dispute) Act,

1980. Subsequently, a writ petition in the form of certiorari has been preferred in the Supreme Court of Bangladesh by the chief whip of the opposition in parliament challenging the decision of the Speaker whereupon a Rule Nisi has been issued against the Speaker. The writ petition is still pending for disposal and I will certainly

not dare to make any comment on a sub judice matter or get into the merits of the case which I believe, involves a lot of constitutional interpretations.

But two major issues which are the common concern for the parliament and parliamentarians need to be resolved at least for academic importance and these are first, whether any court of law can issue writ or direction against the Speaker of sovereign parliament and secondly, whether the proceedings of parliament can be questioned in courts of law. The ruling of the Speaker was challenged in the garb of other things in the aforesaid writ petition and it is the established principle in the parliamentary practice both in

the House of Commons and Lok Sabha that the ruling of Speaker cannot be challenged in any court of law.

The parliament is sovereign within the limits assigned to it by the Constitution. There is an inherent right in the House to conduct its affairs without any interference from an outside body. The Constitution specifically bars the jurisdiction of courts of law in respect of anything said or any vote given by a members in the House. In the matter of judging the validity of its proceedings, the House has exclusive jurisdiction. The House has also collective privilege to decide what it will discuss and in what order, without any interference from a court of law. In this context a decision of the Calcutta High Court in the Case of Hemchandra Sengupta versus Speaker, West Bengal Legislative Assembly, reported in AIR 1956 (Calcutta) 378 may be referred to. His lordship made the following

observations: .....It is well that no writ, direction or order restraining the Speaker, from allowing a particular question to be discussed, or interfering with the legislative processes of either House of the Legislature or interfering with the freedom of discussion or expression of opinion in either House can be

entertained as the highest legislative body is not responsible to any external authority for following the procedure it lays down for itself and it may depart from that procedure at its own discretion.

The validity of any proceedings in parliament, as I have mentioned earlier, can not be called in question in any court on the ground of any alleged ir-regularity of procedure. No officer or member of parliament in whom powers are vested for regulating the procedure or the conduct of business, or for maintaining order, in parliament is subject to the jurisdiction of any court, in respect of the exercise by him of those powers. In this context the decision of the Allahabad High Court in the Case of Raj Narain Singh versus Atmaram Gobind Kher, reported in AIP 1954 (Allahabad). 319 may be profitably referred to. The Allahabad High Court in this regard

. "This court is not, in any sense whatever, a court of appeal or revision against the legislature or against the ruling of the Speaker who, as the holder of an office of the highest distinction, has the sole responsibility cast upon him of maintaining the prestige and dignity of the House.

"This court has no jurisdic-, tion to issue a writ, direction or order relating to a matter which affected the internal affairs of the House."

It is, I think, clear from the decisions cited above that the court has no jurisdiction to interfere with the legislative business of parliament and no court can also issue Rule upon the Speaker of parliament in respect of ruling delivered by

The Speaker pronounced his ruling in the parliament as regards the membership of Mr Md Hasibur Rahman Swapon and Dr Alauddin on the basis of two substantive points of order raised by two members of parliament. The ruling is no doubt very much a part of the parliament proceeding and we all known that article 78 of our Constitution ousted the jurisdiction of court in respect of proceedings of parliamentarian

while speaking to me about the facts and circumstances of the writ petition filed by the major opposition BNP against the Speaker observed that this is an attempt to set one organ of the state against the other and he is of the opinion that this sort of test can somehow hamper growth of parliamentary democracy. He urged upon all irrespective of party affiliation to come forward to uphold the prestige and dignity of Speaker as an institution which plays a vital role in the working of parliamentary democracy. This kind of test in the court. I fear, may bring the parliament and judiciary at loggerheads which cannot be worthy of desire in a country like ours where parliamentary democracy has already taken a shape. This issue, I hope, can be resolved this time by the decision from the highest judicature of the country once for all.

The author is a judicial officer now working as Law Officer to Parliament

#### Life in Dhaka

## Living a Spongy Life

by A Husnain

The sponge (the synthetic one is the cheapest) has other well known virtues. It absorbs when used as a wiper the dirt, or the dirty water on the wet floor (of life). In fact the sponge does not discriminate if used indiscriminately.

T T ERE is an extract from my Ghapla Diary. Ghapla means SNAFU or situation normal all fumbled

foundation. We stand on sponge sandals. This is not a disparaging statement. We have developed a spongy philosophy of life. Our outlook is as spongy as our sandals.

Sponge sandals do not ensure a firm stance. Doctors recommend kharams (wooden sandals) for firm feet and balance — a medical requirement: akin to walking barefoot on hard soil (recall the rise of acupuncture and reflexology in the west). The soft cushioning of the sponge soles restricts the mild rhythmic shock to the body which is essential for metabolism. The trousers must be tight at the waist to induce self-confidence. How to shoot at the bull's eye standing on sponge sandals? The sole has its effects on the soul.

The sponge (the synthetic one is the cheapest) has other well known virtues. It absorbs when used as a wiper — the dirt, or the dirty water on the wet floor (of life). In fact the sponge does not discriminate if used

indiscriminately. "He is sponging them", is a term with which we are all fa-

miliar. Our alluvial soil, rich and fertile (so are the imagination and the womb), is soft and muddy during the monsoon. Hence the spongy steps match Each nation stands on some the spongy soil; and the damp spirit rises to meet the dampened voice of the orators, flooding the choked and deafened ears gently swaying on airconditioned foam at the foot level. Note the lean, keen, and hungry look.

We are the human sponges the great modern grabbers since the days of Chenghis Khan. Life is drip and drab, drab, drab; so the chant of life is grab, grab, grab - all along the path of maya to materialistic self-salvation or destruction. I am the new society — how dare you....?

We need firmer footwear to uphold the jewel on the crown. Mud is grey, so is grey matter at least there is no colour matching problem. But on the way up, there is a communication mix-up near the region of the heart. Long ago there was a philosophical coup there; and we are still being ruled by the heart. The brain comes to a conclusion, but the heart is allowed to take the final decision Further up, the computer is working fine, but the input is contaminated with considerable garbage. Garbage in is garbage out; GIGO; QED.

Once, during an informal meeting many decades ago, I had a midnight confrontation with one of the top leaders of our society (and I was a small fry in the office). He was in an affable mood, and the protocol barriers were down. He introduced the topic of discipline. impishly interrupted him to ask whether discipline should come from the top, or is ex-

> pected from the bottom. In response, he asked me two irrelevant questions: the name of my 'district', and what my father did for a living. I politely responded that a cultivated mind should be able to hide one's district. He left abruptly, leaving behind several seers of sweets he had brought to be chummy with the boys on the evening shift.

Officially he was not wearing sponge sandals at that time. Foam sandals introduce a little bit of unsteadiness or disequilibrium to the body frame, diverting a little bit of energy, therefore concentration, from the higher seats of contemplation. Multiply this disturbance or distraction by the number of adults (say 60 million voters) in the country; and we get an idea of the staggering waste in the nation's constructive efforts towards concentrated output. These efforts are scattered in

wide areas of daily activities physical, moral, and spiritual The sharpness of the conscience is blunted; so is the drive towards stable principles in life. The tendency to compromise sets in — to meet immediate needs and fulfilments. A need is a temptation; and a pressing need might well result in a self-

Bitterness and envy sprout in the undergrowth. Without regular gardening, the weeds are an unwelcome sight. "Jungle may mangal hai" is true when the jungle ecology is not disturbed, and one is in tune with the environment of nature (without man-made interfer ence). Materialism is an antithesis, with the wish list getting longer and longer. Keep the feet warm, and the head cool not the other way round.

I had seen to it long ago that there were no sponge sandals in the house. Crazy fellow, my family members say. Spongy brains, I retort. PS: I have started using a pair mysel during the rainy season.

The cup of tea had arrived. showed ginni the heading of this essay. She wants a new pair of sandals. Must be leather. assert — meekly. I am not al lowed to go shopping with her. That's how I got time to write this spongy piece.

# An Apology to Women

by Shamsad Mortuza

This is an apology to my daughter, my wife, and my mother. They say, human being is the only animal capable of blushing. The purpose of this writing is to make me and some other members of my species blush.

TEVER before I have been so ashamed of myself, my I race, and my gender. My belief that race and gender are but cultural construct has led me to further humiliation. For the last two months, I have been waking up to news of rapes and gang rapes, sexual harassment and forced stripping. The culprits in each case are invariably of my race and of my gender - male Homo Saptens. Today, I denounce to be a "man" and I prefer to be so before I

become a "human." This is not a moral recantation nor it is intended to be a public stunt. This is an apology to my daughter, my wife, and my mother. They say, human being is the only animal capable of blushing. The purpose of this writing is to make me and some other members of my species blush. We have become so habituated to news of rapes. that we just ignore them to spare our blushes. And it is about time to blush for our

When I was coming back home for summer vacation, one of my professors at the University of Arizona told me to wear tattoos to give the impression that I have become an American. "Put the one that says: When God Speaks we listen to Her. Your friends and family back home will freak out." He was joking of course. But the joke was not in a vacuum. My professor knew that he knew about the state of women in our part of the world. Our discussion on women of Bangladesh always reached a stalemate in my ultimate offensive move: "Find me a country with both the head of the state and opposi-

tion leaders as women." "They must be token figures, a weak response from my professor led the discussion to an end while I enjoyed a self congratulatory smile. My professor is well aware of the fact that even in a democratic country like the United States of America they cannot brave to have a female president.

The feminist slogan kept me thinking. In Tucson, I attended a seminar, entitled, The Quran or the Bible: Which One is God's Word." It was arranged jointly by the local mosque and a Baptist church. One caucasean woman from the audience asked the Christian spokesperson, "What is the gender of Christian God?" There was an abrupt uncanny silence in the hall-room. The priest was evidently taken aback. He bursted out. "There are certain things you need to believe. God is a He figure." He then went on explaining the Holy Trinity: God the Father, God the Son, and God the Holy Ghost

I secretly asked the same question to a fellow Muslim. (Excuse my sheer ignorance and utter curiosity). I was told that the gender of Allah is not specific since Allah is without any shape and without any kin. "But in English translation "He" is the obvious choice. Because you cannot undermine Allah by referring to Him as It or She." am sure there is a far better explanation than this!

I put the same question before a Jewish friend of mine. She also complied with the Islamic view, and said, "The gender of God is not mentioned in the Old Testament. In Hebrew the pronoun for God is gender

became part of Africa shows

that, between 570 and 570 mil-

lion years ago, the Earth went

through at least four deep ice

ages, each lasting millions of

During those periods of ice -

years, Hoffman said.

lation that prefers to refer to God as He. Especially because these translations are done by the patriarchs." The reference to the gender

of creator is not a mere digression. The point that I am trying to make is that our culture, our religion, and our existence have always been subject to male dominated interpretations. Women are victims of a patriarch system that canonizes the cherubic qualities in them. This is a hackneyed statement that is felt by every thinking creature. I remember, one feminist cartoon, saying, "Put your Brain, Throw your Bra." The post-feminist version of the same cartoon says: "Put your Bra, Throw your Brain," Somehow, in a postmodern world the issue of women has always been a tug between their feminine and intellectual aspects.
A lot of brain throwings are

going on in the West to determine the state and fate of women. Quite the opposite is true for our country. We don't want to talk about women because women for us are but objects of sex. Since we are not supposed to talk about sex, we are not supposed to talk about woman. The only sex we can think of is the sex that seeps into our living rooms through cable TV or newspapers. Therefore, the only women we can think of are the ones who appear on silver screen or media.

Simple. Sex has been such a taboo in our society that we repress a normal, integral, and vital part of our life. Such repression finds outlet into a degenerated.

grotesque form of sex. Our sex

starved populace fancies to neutral. It is the English trans-.! swing with the pelvic gyrations and contortions of 'stars' from [Holly-Bolly] Woods. Our local film industries are no different. They add colours (no pun intended) to our ghoulish desire and portrays women as nothing but sex toys. Within us, we have become sex monsters. We wait for the perfect moment to have our pounds of flesh. So when we find them in jail custody or in a lonely corner of the street, we leap to have our share of it. No. Don't think that I am a policeman or an NGO chief. I am a male member of an unfortunate system. Like women, I too, am a

victim of this system. Few days back, in an editorial comment one Dhaka university student suggested that all rapists should be castrated to set exemplary punishment. wish I could say yes to this brilliant suggestion of chopping heads to cure headaches. But dare say, such punishment will increase the number of sex perverts in the society. We don't want a society filled with Dr Hannibal Lectors of Silence of the Lamb.

My wife was just asking me. "Do you think you would ever be able to rape a woman?" We exchanged a mutually approved silence. We know that sex is a sacred combination of body and soul. Any attempt to dismember the combination will wreak perversion that we are experiencing all around us. Sex is nota set of cards that we keep close to mu chests. We need to be open about it. We need to demystify it to give its normal niche in life. Only then, my daughter will be safe from these grisly tales appearing in the newspapers.

#### Carry On, Doctor

by Arnab Ray Ghatak

EOPLE in India have by and large been ignorant of pollution and have remained unconcerned about environmental issues. But the problems of pollution forced residents of Delhi to look up and ask whether pollution in the city has been affecting their health? The answer they received recently was strange, to say the least.

To a lay person it would appear that pollution does affect health. Surprisingly some doctors do not agree. Neither does the doctor-turned politician. Harsh Vardhan, who is today Delhi's health minister.

If recent reports in the press are to be believed, a study conducted by the Centre for Occupational and Environment Medicine at the Maulana Azad Medical College states that pollution does not case diseases like asthma, heart ailments or allergy, as most mortals be-

What is surprising is that Harsh Vardhan seems to agree with the study. Are the doctors and the minister then wishing away the health-damaging effects of pollution?

Is all this an exercise at resorting to an age-old solution? If you can't solve a problem convince the people that it isn't problem. In a recent statement, Harsh Vardhan has almost gone on to assure residents of

Delhi that they need not worry about the increasing levels of pollution in the city because there is no evidence to link it to the incidence of disease.

has the embarrassing, status of

Unfortunately Delhi already

being the fourth-most polluted city in the world and is already competing with Mexico City for This is good reason not to be-

lieve in the words of the Maulana Azad doctors. Therefore, if you are a sceptic you might still want to keep your gas-mask handy for, in another give years, it will be the only way to ensure that the air you breathe is safe. The newspaper report has

quoted Harsh Vardhan as saying. "There is no evidence to relate pollution heart, lung and skin diseases." Perhaps, the minister would like to take some time off from his busy schedule to explain why 10,000 deaths occur in Delhi annually due to diseases that have been medically diagnosed as "pollution-related".

The health minister went on record to state. "All pollution does is show symptoms of, say. asthma, but it does not cause

fresh cases of the disease. The Maulana Azad study and this statement are clearly an attempt to oversimplify the issue. The study also tries to brush aside the glaring evidence sup-

plied by reports from across the globe that show - quite convincingly — that pollution causes heart, lung, eye and skin

diseases. A study conducted by the American Lung Association in 1992 proved that pollution decreases lung capacity in children. And a project sponsored by the European Commission's Science and Research Directorate in 1996, where 11 research groups analysed data in 15 cities in Europe, showed clearly that increases in suspended particulate matter, sulphur dioxide or ozone can significantly increase respiratory deaths and hospital treatment

for respiratory illnesses. These health effects were seen at pollution levels much lower than those present in most Indian cities today. The Maulana Azad researchers have also chosen to underplay evidence from earlier investigations that were conducted in Delhi itself. A World Bank study, conducted between 1991-92, showed that over 7,500 people died premature deaths every year due to pollution. The Centre for Science and Environment, carried out its own study that showed that by 1995 this figure had gone up to a shocking

10.000. S K Chabra, head of the cardio-respiratory department of Patel Chest Institute, who car-

ried out a study in 1994 in Delhi has revealed that the incidence of asthma in school children was 11-12 per cent. Chabra concluded that if cases of children who showed asthma symptoms at some time in the past were included, then this figure would go up to 16-17 per cent. This means of quarter of a million children in Delhi suffer from the disease — the incidence of it being almost 12 times more than the national average. Therefore Chabra finds it

hard to agree with the study. According to him, "It is an oversimplification of facts to say that pollution only causes symptoms.

protection against pollution is to be neither underweight nor overweight, because toxins tend to lodge themselves in body fat. ardous to health there would be no reason to seek protection against it. It also goes to say that those who come from rural areas are very vulnerable to pollution. In other words, those who come from a clean environment tend to fall ill when they come to Delhi.

Therefore, we would suggest to all the good doctors involved in the study to carry on as if they had never conduced such a

The study solicitously advises us that the best form of If pollution was not haz-

year-old theory that the Earth was a 'snowball planet' during a Precambrian era more than 570 million years ago. That era ended with the sudden appear- . ance of complex new life forms. This bloom of new species is

considered by many to have been a key event in the long sweep of evolution that helped create a temperate planet and led, millions of years later, to CSE/Down To Earth Features

#### Paul Recer writes from Washington

Snowball Earth

T(100 meters) deep covered the appearance of humans. the oceans. Chemical and isotopic anal-Temperatures dropped to minus -20 degrees. The land was ysis of rocks laid down along barren, dry, frigid, lifeless. the coast of an island that later

That was the Earth 750 million years ago in what may have been the planet's coldest and longest ice age. But it may also have been a vital period in the evolution of plants, animals and eventually even people, a researcher says.

→ LARING white ice 300 feet

perhaps the coldest the Earth has ever experienced — the Without these ice events, it is possible there wouldn't be any oceans froze, creating a planetwide surface of white. This icy animals or higher plants, said Paul F Hoffman, a Harvard glare reflected the sun's heat back in to space, causing the University researcher and coplanet to get even colder. author of a study published in Continents, said Hoffman, the journal Science.

probably were in a dry, cold The research supports a six-'Once the seas froze over, there was on more evaporation'. he said. There was no more snow or rain'. Glaciers on land disappeared. Continents become like dry and lifeless rocks

in frozen seas.

The ancient ice ages ended when carbon dioxide, belched from volcanoes, became concentrated enough in the atmo-

sphere - about 350 times the present concentration — to create a super greenhouse effect. The carbon dioxide trapped enough solar heat to melt the frozen oceans and to break the

ice age. The Earth went through this cycle repeatedly as the continents drifted apart, Hoffman said. But such severe ice ages are unlikely to happen again for two reasons: the sun is about 7 per cent hotter, and higher life forms continuously cycle carbon back in to the atmosphere, maintaining a gas blanket that

warms the planet. "Our friends the worms and snails keep this kind of ice event from happening now" Hoffman said. "They scavenge the organic matter on the sea floor and recycle it. There was no way to have this high a rate of organic burial once higher animals evolved.

Douglas H Erwin, a paleontologist at the Smithsonian Institution, said Hoffman and colleagues' interpretation 'is interesting, but will need more

Deepest Ice Age Pushed Along Evolution proof before it is widely ac-

There is growing evidence of an intense Precambrian ice age that froze the oceans, Erwin said. It's also clear that after that deep freeze, "there was the start of the biggest explosion of animal diversity in the history of life."

If there were Precambrian ice ages as Hoffman suggests, "that may have led to an increase in the rate of evolution," Erwin said. But Hoffman's suggestion

that those ice ages were essential for the development of higher life "may be hyperbole," Erwin said. Hoffman noted that very simple life forms thrived on the

Earth for billions of years and new forms appeared only after the era of the "snowball Earth." Throughout the Earth's his-

tory, new species have appeared after previous populations were wiped out by severe environmental changes.

An example is how mammals became the dominant species on Earth after the dinosaurs were wiped out. - AP