# The Baily Star

Founder-Editor: Late S. M. Ali

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### National Policy on Women

Finally a national women development policy. From the initial looks of it, it is a good plan. We congratulate Prime Minister Sheikh Hasina for being so bold and prompt as to have given us a national policy on women within 8 months of being in power. There are several significant features in the announced policy. However, the one that specially interests us deals with ensuring one third representation of women in all the local government bodies. This is a decision of tremendous significance. Without putting women in the decision-making positions there is no way that status of women can be significantly changed. There is also a hint that women members of parliament will be henceforth directly elected. There is a view that each district will elect a woman MP. This will increase the number of women parliamentarians to at least 64. We strongly favour this view, and suggest that steps be taken for the necessary amendments to the Constitution before the current provision of 30 reserved seats expires.

Now that we have a policy, let us move forward with its implementation. It is our view that advancement of women is an integral part of the democratisation process of the whole society, and without a far better gender balance in every aspect of governance we cannot really bring about the type of changes' that we think we need Government must initiate what is called "Affirmative Action" in every sphere of the administration. Competent women already in service should be given special opportunity to rise in the bureaucratic ladder. Male members will oppose such a step, but with proper explanation and motivation, objections can be overcome. Special tax incentives should be offered to private organisations that employ more women and have them at decision-making levels. A special effort should be made in recruiting more women in the police force. This is a sure way of dramatically reducing abuse of women.

The policy gives us a good start in bringing about a gender balance. But we must warn that we never had dearth of good policies. It is their implementation that we always seem to fail. Let us not fail in this case. Can we expect opposition's cooperation at least on this score.

### **Too Confusing for** Sympathy

Amidst an atmosphere marked by consumers' confused consternation, authorities have forecast worse and longer spells of load-shedding in the imminent summer. While the enhanced demand for power consumption to beat the heat is quite logical, conflicting reports and authorities' failure to assure a degree of certainty over the pattern of the ordeal have been insufferable.

Load-shedding is more than a reality now. People are somewhat resigned to the fate of suffering due to the countrywide power shortage which is believed to be some 350 megawatt now. What the consumers, quite naturally, find difficult to put up with is the total absence of any schedule whatsoever about load-shedding periods. Patternlessness seems to be the only pattern. We understand every explanation the authorities have to offer as a rationale of the current disorder but this is not something they can play on for an indefinite period of time.

We only know that the present crisis in the power sector is an outcome of the drastic fall in the supply of gas and the conking out of a number of power plants. And although the plants that have gone out of order can reportedly be repaired by next November, nobody knows when those that are presently functioning might go out of order. Besides, we do not know how the gas crisis is going to be tackled.

With the donors making it quite clear that they will not invest in the emaciated sector bedevilled by red-tapism and systems loss, the government has to be forthright with its actions to deal with the situation. Although much has been said about importing power from India, the government is yet to sound concretely and pragmatically on the prospect. The privatisation bid with a view to sorting out the traditional evils of the sector along with enhancement of efficiency in service seems to be affected by similar stasis.

What bothers us most is the lackadaisical approach of the government over such a serious issue. The facts and figures given by it on power production and its shortfall smack of contradiction and have already given rise to a controversy. Coupled with physical suffering this cacophony of confusion has already affected quality of life.

#### On the JMB Periphery

Rehabilitation of the settlers affected by the construction of the Jamuna Multipurpose Bridge has, for a long time, come to be deemed as a disturbing reality amid all the euphoric optimism over the great vista of communication and opportunity the huge linking construction is going to open. The government has responded to the incidental but vital issue by unfurling a massive rehabilitation programme earmarked at Taka 234

crore. The amount will be used as compensatory money for the ninety thousand poor people whose habitat on the sides of the river banks have been affected by the largest bridge of the country. The doling out arrangement to the unavoidable. sacrifices of the development project is one road that, we believe, has been chosen after great

deliberation and exhaustion of all the options. Bangladesh's overwhelming population and the comparative inadequacy of land have apparently prompted the government to settle for the moneyfor-land arrangement instead of the donor suggested land-for-land prescription regarding compensation.

Since this rehab fund along with the additional Taka 24 crore earmarked for the ecosystem protection will be actualised from domestic sources, one feels extra caution should be taken for the proper utilisation of money. Spending money as compensation here will mean withdrawal of fund from some other development projects in the country. Any mismanagement or irregularity around this plan will not only give rise to a chain of economic problems but will also tell on the credibility and efficiency record of the government.

## Netanyahu's Brinksmanship

In the recent past, Netanyahu's clever action to open a passage through the Holy Dome of the Rock triggered bloodshed. The Israeli Prime Minister's latest decision to instal Israeli settlers in occupied East Jerusalem is aimed at grabbing whatever he can to legitimise his conquest of 1967.

RIME Minister Benjamin Natanyahu, it appears, believes in binksmanship. His latest, trying to grab East Jerusalem in barely disguised ploy of establishing Jewish settlements, is by far the

most dangerous of its kind. The Oslo accord between Palestine and Israel laid down in unambiguous language the parametres of the deal between the two adversaries. Following the historic handshake between Chairman Yasser Arafat of Palestine and Premier Rabin of Israel the Peace Process was put firmly on track. The handing over of Hebron in the West Bank was a part of the deal. Yet Netanyahu after assuming the Premiership reopened settled issues and caused bloodshed between the two sides. After much humming and hawing the Hebron accord was signed recently through which Israel has succeded in gobbling up some territory for its 400 settlers.

Given the highly charged emotional content on the issue of Jerusalem, the mediators and particularly the USA has wisely left the question of Jerusalem for future negotiations. Jerusalem is the meeting ground of the three largest monotheistic faiths — namely Islam, Christianity and Judaism. All three hold Jerusalem as their spiritual seat. For Islam Jerusalem was the first 'Qibla' towards which the first Muslims bowed their

heads before turning to Kaba. In the recent past, Netanyahu's clever action to open a passage through the Holy Dome of the Rock triggered bloodshed. The Israeli Prime Minister's latest decision to instal Israeli settlers in occupied East Jerusalem is aimed at grabbing whatever he can to legitimise his conquest of 1967.

He has given a two week time before going ahead with the settlements. He is no doubt testing the waters in the Middle East

settlement. The issue is relatively simple. It is the with-drawal of Israel from the Golan Heights of Syria in exchange for diplomatic ties between the two states. The negotiations started some time ago but sputtered to a halt due to Presidential elections in the USA and in Israel which was won by Netanyahu by a whisker. Syria and Israel have been mapping their positions before starting serious ne-

gotiations. By bringing Jerusalem on the front stage Netanyahu is



## The Horizon This Week

Arshad-uz Zaman

target on the basis of the reaction in the Islamic world and particularly the Arab world.

Predictably the reaction in the Arab world has been one of outrage. In practical terms a meeting of the Security Council has been called. The US has criticised the Israeli move although the language does not

appear strong enough. By bringing Jerusalem on the agenda Benjamin Netanyahu has queered the pitch of the Middle East Peace Process. Parallel with the negotiations with the Palestinians. Syria and Israel have been taking up positions regarding a

running the risk of derailing totally the Peace Process. What his predecessor obtained through hard bargaining Netanyahu is attempting to add a few more slices by guile. The Peace Process has continued its majestic march since Camp David between President Anwar Sadat and Prime Minister Menachem Begin. It received a great boost through the hand shake at the White House in Washington between Chairman Arafat and Premier Begin. It has stayed on course in spite of small or big jolts.

So far the Peace Process has handled exchange of conquered territory by Israel for Arab recognition. Whatever emotion has been involved has been the adjustment of boundaries in exchange for diplomatic recogni-

Jerusalem is an entirely different matter. Jerusalem must not appear on the agenda until the deck has been fully cleared between Israel and the Arabs. And that process is nearly complete. On the top of the agenda is a settlement between Syria and Israel, which in its train will inevitably bring a settlement between Lebanon and Israel. Israel will have no reason to hang on to South Lebanon in the name of security concerns.

It is only then that the question of Jerusalem can be addressed. Here it is not only the vacation of Israel of conquered East Jerusalem. Here what looms large is the spiritual content of the issue. Whereas Islam and Judaism have been vocal in registering their spiritual claim over Jerusalem, the voice of Christianity has been remarkably mute. Is it because Christianity has found her abode in the West? What is certain is that the Peace Process has moved so far forward that it has become an irreversible process. Rather than nibbling at Jerusalem and putting the Peace Process in jeopardy the Israeli authorities would do well to leave Jerusalem for the entire international community to come to grips in God's own good time.

the rainbow on our faces.

with the already existing com- hands.

plexes there are more under

mercial (even residential areas)

the 80's the opening of the air- if you ever came across anycondition "Century Arcade" lo- thing local. These shopping arterati who detests running also indicate a growing econ-

ing sun. shops and step inside you are urchins still prance around in greeted by a scented air with the rags and tatters.

Remember what Dhaka used glaring tubelights (all too to be called a couple of decades many) beating the daylight outback - the city of mosques. But side (not to say out of you). The now it's a different story all to- air inside feels thick with the gether. Even the least observant presence of too many objects. of the Dhakaites can detect the There are the salesman far outchange in the air. Dhaka is fast numbering the customers, then outgrowing its old reputation. there are also the articles, far Shedding off the ascetic auster- too many of which are stacked ity Dhaka is on its way to don- mindlessly on the flimsy racks. ning a new splashy look. At As you move around making night the splendid array of your routine inspection of every neon lights outshines the fair items you can feel the fine hairs moon, flashing every colour of at the back of our neck being fanned by the breath of an in-Contributing greatly to the discreet salesman following colour and splendour of the you around like your shadow. city, stand the multi-storied Finally with the chosen item in shopping complexes. These your hand you reach the right commercial centers are counter (after quite a few futile sprouting unchecked all over attempts though). But hearing the city's face, gradually becom- the price you are choked with a ing the prominent features of tremendous shock - it's exorbithe town. No wonder, some of tant! "Cool down, you can althe Dhakaites affectionately ways bargain", assures the call their city "the Hong Kong of salesman. After much haggling the south east" these days, you reach a consensus, the Around the Dhanmondi area salesman drools with anticipa-

Dhaka Day by Day

**Changing Faces** 

of Dhaka

by Sharmillie Rahman

Exclusively foreign, price too is forbidding

alone, these centers congregate tion while you gleam with per-

in huge numbers. Side by side spiration as the note changes

construction. Nevertheless, the would agree to have shared such empty spaces around the com- an experience as described. As you might have noticed, these are also future sites for similar glitzy shops proudly display various ensembles of foreign As far as I remember back in products, it would be a rare feat cated at Moghbazar became the cades are always teeming with talk of the town inviting the people, most of them window shoppers to shop in a comfort- shoppers whose tight budget do able atmosphere. Attracted by not allow anything more than the glitz' and glitter people seeing and touching. But the reflocked in outrageous numbers. ality beyond this world of buy-Shop-owners continue to em- ing and selling is certainly not ploy various stunts to allure as appealing. With easy access their customers into buying to the much coveted foreign artheir products. A recent addi- ticles at competitive prices the tion to the league - Eastern middle class city dwellers are Plaza is fast turning into one of gradually turning their backs to the busiest shopping centers in local products. As a result, local town as well as the favourite manufacturers have to content rendezvous for the teenagers. It themselves with catering to a has an enormous collection of small section of the lower midalmost everything to satisfy the dle class. Though the daily ondemands of a civilized commu- rush of buyers in any one of nity but apart from this it is these centers shows evidence of mostly frequented by the glit- a flourishing business, does it around from New Market to the omy? I doubt. The regular cus-Elephant Road under the blaz- tomers come from the affluent segment of the society. These Now let's take a small tour massive structures stand erect around one of these much pub- as symbols of class distinclicized shopping centers. As you tion. Outside their immaculate open the door to one of the glass doors the half starved

I am sure everyone of you

### CRIME, TERRORISM, VIOLENCE

# Role of Police in a Civil Society

dently.

F we pick up the leading national dailies, everyday we go through the painful news of crimes that take place in different parts of the country. These are rather a normal phenomenon of city life. This might be equally true about the rural society. But we do not get much news from there, like that from the urban society. When I regularly visited my village home in Mymensingh, a few years ago I used to hear disturbing stories of crime and violence. Recently when I enquired, some villagers told me that the situation was now much better than the recent past. However, only a few years ago crimes, particularly kidnapping of young children and demanding of ransom money were acute problems of Phulpur. Hahiaghat and Nakla thanas of the greater Mymensingh dis-

In one incidence a high a school boy was kidnapped and the agents of the kidnappers asked for a few lakh taka. The local police showed reluctance in taking any action in this regard. The poor father of the boy, a school teacher, tried his best for a month to rescue his son but in vain. Finally along with his college going daughter he By Dr A K Monaw-war Uddin Ahmad

extremely important to conduct a systematic investigation/ research into this particular behaviour of the police force, particularly in its lower

The incidents of kidnapping of women and particularly minor girls and their subsequent gang rape and murder are reported almost everyday. The matter becomes dreadful when such incidents take place under police custody. There is an old saying: "The responsibility of the police is to restrain/repress the evil and to serve the courteous." The police are a symbol of peace and the citizens should feel secure and assured when they see them on the streets. Unfortunately the recent incidents mentioned above have tarnished the image of the police to such an extend that now people are hesitant to go to them. In yet another incident a few days back, some policemen picked up some students (fasting during Ramadan) to the Nilkhet police fari. It is deplorable to observe that for no valid reason those students were physically beaten. Can the police at all impose physical torture? A senior teacher of

It is well-known that the police department plays an important role in the dispensation of justice in criminal cases. They carry out investigations, collect evidence and submit charge sheets to the Courts of Magistrates. If, as a result of investigation, a prima facie case is made out, the police submits it report. The magistracy may take cognizance on the basis of the police report. If there is no evidence, the police submits final report and the magistracy may accept its report. Thus it is very clear that the collection of evidence, the foundation of a criminal case, is the primary

very alarming. There are some other relevant issues that must be analvsed in this context too. According to law the police is supposed to produce an arrested person to the Court of a magistrate within twenty-four hours. There are cases when police does not comply with this legal requirement. They do not even

responsibility of the police. The

crucial role of the police can be

easily discerned from this. It is

in this context that rape and

murder under police custody are

as such this contributed to the fall of the regime. As mentioned earlier most

in Jagannath Hall of Dhaka

University in early 1996. And

of the members of the police force are more humane than it might appear at first sight. The pertinent question is: how to make this civil force/ institution of the country a people oriented service to promote welfare of and establish justice for the citizens of the country? Before venturing into a discussion of this a few other problems should be highlighted in this context. One point must be appreciated that the police is a civil force, i.e. it is a type of civil service. Therefore, the nature of its administration should be of a civil type. Those familiar with the actual day to day functioning of the police know that the thana police administration and its relationship with its higher authorities is like that of a jungle.

It is against this background that I would like to make the following submissions for the kind consideration of the appropriate authority:

(i) The cultural environment of the hundred years old police department should be changed in order to make it a noble in-

#### The role of police in maintaining peace and tranquillity in the society cannot be overemphasized. Since colonial times, thana police has been the effective bottom layer of the government administration

managed to meet the then Prime Minister and now Leader of the Opposition Begum Khaleda Zia at Dhaka and told her the details of the story. Begum Zia immediately asked the appropriate authorities to take stern action against the kidnappers in order to rescue the boy. Thereafter the district police administration asked the thana administration to take necessary measures. It was so gratifying to note that the kidnappers were arrested and the boy was rescued before his father and sister could return home from Dhaka after briefing Begum Zia on the incidence. It is only natural that this family and the local people are highly appreciative of Begum Zia and the thana administration. Some villagers have told me that the locality is at present very peaceful as the criminals are now in the jails after having being tried in the

The role of police in maintaining peace and tranquillity in the society cannot be overemphasized. Since colonial times, thana police has been the effective bottom layer of the government administration. At times it appears that the police force of the country happens to be the most important civil institution. It may be mentioned here that Bangladesh Rifles (BDR) is also a special police force under the home ministry. Its commanding officers work as officers on deputation to BDR. The main responsibility of the BDR is to maintain the border security of the country. They are also called for internal security as and when needed. The regular police force and the BDR — both working under the home ministry are one civil institution that shall have to play the most vital role of maintaining security for the people. Needless to mention that peace and security are two pre-conditions for further socio-political and economic de-

velopment of this country. In recent years several incidents have seriously undermined the prestige and dignity of the police force. The Yasmin rape and murder case and that of Shima Chowdhury under police custody along with several such other unfortunate incidents again under police custody have raised serious doubts about the honesty and integrity of senior police officers of Bangladesh. The Yasmin case in addition has also raised mistrust about the uprightness of medical doctors. It is, therefore, Dhaka University rushed to the police fari and he with the help of an Assistant Commissioner of DMP saved the students and ultimately set them free. When the boys told the police that they were fasting, the Sub-Inspector said to the constables, "They need little more Iftar." This is a story of Dhaka University Campus. If this continues, the days are not too far when people might start thinking that the police force is nothing but a 'government mustan force of the country. Having said all these nega-

tive aspects/stories about the police force, may I acknowledge a few positive rather more humane aspects about them. When Nuban Ahmed (a Lecturer in Economics at Dhaka University) was found injured in Manik Mian Avenue in late 1995, it was two police officers (probably in the rank of Inspector and Sub-Inspector) who took him to Dhaka Medical College Hospital. They arranged everything for him and brought the family members to the hospital. When I talked with these two gentlemen I was highly impressed. I found them concerned and shocked for the incidence. Subsequently we organised a silent procession to submit a memorandum to the Prime Minister regarding the murder of Nuban Ahmed. A female student of the Law Department fainted near Bangla Motors. Mr M A Halim, an Inspector of DMP on duty, rushed and said to me, "Sir, I am on duty here. Please take the girl to the hospital in my car." Thus the police car took the girl along with some of us to the Dhaka University Medical Centre. It was interesting to see that the girl got frightened when she woke to

find herself in a police car. Of all the people I have met in this country. I have certainly found policemen the most humane in nature. At the field level they come across a crosssection of people. They are very experienced and also knowledgeable about human nature. It is, therefore, my humble opinion that they can be productively used for noble purposes in society. One of the good things about the police department is that in the recent years fairly educated boys have been recruited at the Sub-Inspector level. Thus we can see many University Masters graduates in the police stations. Their educational background has put them in a comfortable position. It helps them in performing their duties rather more confi-

properly record the formalities work implicitly under the supervision of the magistracy. Here is the special role of the civil society. The approval of the prayer for police remand of an arrested person for interrogation is given by the Courts of the magistrates. The purpose of remand is questioning in order to collect evidence for establishing the case. It is, however, widely believed that in the name of cross-questioning during the period of police remand, human rights are seriously violated. The police adopt means of physical torture and what not. This, of course, gives an impression that police department is nothing, but a 'Sharkari Gunda Bahini'. The way police and Metropolitan Magistracy work certainly leaves an impression as if both the police and the Metropolitan Magistracy are under the Home Ministry. Is this desirable in a civilized society at the fag-end of the twentieth century? Definitely, the answer is no.

The granting of police remand is the discretion of the magistracy. However, in some cases remand has been extended. This has obviously given an impression that the lower judiciary is being influenced by the executive organ of the government. The confessional statement under CrPC 164 cannot be used as substantive evidence. Rather it can only be applied to corroborate something. It appears that the police department in some cases has attached too much importance to it. The magistracy is expected to follow judicial procedures in recording such statements. It is no wonder that the honourable superior courts in some cases have quashed these. But these are not our main points of emphasis. The police, in this country has miserably failed in performing their duties properly regarding criminal investigations. In many instances the police has been found to have involvement in such activities. It is in this context that the separation of the lower judiciary from the influence of the executive branch is a long overdue phenomenon in Bangladesh. The political leadership in this country has consistently used the police force for their own narrow political interests. Thus the police cannot do what they should. This was the underlying reason for the police atrocities

stitution so that it can control

(ii) The magistracy must be ecutive branch of the government so that it can provide effective supervision to the criminal investigation works done by the police department.

(iii) If necessary new laws should be formulated regarding police remand in order to protect human rights. Laws must be made and implemented to prevent police from undertaking physical torture upon and arrested person. Clearly spelled out criminal procedures must be specified against such police atrocities.

(iv) The service conditions of the police should be made more stringent in order to deter them from rape and murder under po-

lice custody. (v) Each thana police administration should have a separate women police-cell. The women must be under the custody of women police. The arrest and interrogation of women generally should be

done by the women police. (vi) Once the magistracy is separated from the executive organ, each unit of police administration should be placed under some sort supervision by the magistracy particularly for their criminal investigation works.

(vii) The recruitment of a proportionally larger number of police from among the women should be made in the near future or from now on.

(viii) The present logistic support for the police force is extremely poor. This should be considerably increased and improved for each thana. (ix) The salary structure of

the police should be a separate one. In a way it has a special importance like that of the judiciary. (x) There should be a police

unit for each union under the officer-in-charge of the thana. Along with the implementation of the above mentioned recommendations, it should, however, be reiterated that the interaction between the police and the general public must be increased, because the success of the police force in establishing peace and tranquillity in

dence.

their experience of rapid economic growth. But at the end taught his distinguished audience few lessons on democracy with a sense of humility, that the society will depend largely characterize only the truly on the mutual interaction of the great personalities of history. police force and the rest of the He shared his views on life and society with each other. The emphasized the need to focus on prospects of a prosperous Bangladesh will depend cruthe positive rather than wasting time on the negative things. cially on this mutual confi-

sion, "A living legend."

Habibul Haque Khondker writes from Singapore Revenge, he said, would not change the status quo, it would only reverse it. The point is to change the status quo. His mes-

sage was "do not humiliate your

democracy Mandela has en-

sured that the principle of sepa-

ration of power, especially an

independent judiciary is insti-

In order to consolidate

opponents"

tutionalized. Mandela, a truly moral leader, is a builder of institutions. He helped set up a strong Human Rights Commission composed of internationally known jurists. Under the leadership and moral authority of Nobel laureate Bishop Desmond Tutu, he set up the Truth and Reconciliation Commission. He set up an equivalent of an Ombudsman and a Constitutional Court as the supreme authority to oversee that the integrity of the constitution is never compromised. In effect, he tied the bands of his own ANC government so as to build a polity where democracy and the right of the people regardless of ethnicity, religion and political affiliation remained secure. He is the builder of a rainbow society. Yet Mandela does not want to cling on to power. He admitted that many of his comrades are more talented than him and that he should give way for them, he kept insisting on the collective leadership that has made possible to keep South Africa on course. His ability to strum off praise showered on him and his direction for them to follow a collective nature of leadership in the ANC spoke of his humifity and his democratic spirit. It is his utter honesty that allowed him to recognize the talents of the White minority and their contributions to the inde-

pendent South Africa, President

Nelson Mandela's virtues of

honesty, forgiveness, tolerance

and love need to be emulated by

all the democratic leaders, not

only of the fledgling

democracies but also the

established democracies of the

Western world.

#### of the arrest of a person. As a the wicked and protect the lawlayman I understand that the abiding citizens. police in carrying out their dumade independent from the exties regarding criminal cases OPINION

The Island Ballroom of

Shangri-La Hotel in Singapore

is a long way from the infamous

Robben Islam Prison of South

Africa where Nelson Mandela

spent 28 years of his adult life

in his struggle against apar-

theid. Mandela addressed the

Singapore lecture on the 6th of

March organized by the Insti-

tute of the Southeast Asian

Studies. In an hour long speech

and the subsequent question

answer session, President

Mandela of South Africa re-

counted his experiences of a

long struggle and shared his

views on democracy and nation

building. The long prison term

has not broken him. He has

emerged a much stronger man

took the high roads of forgive-

ness and reconciliation then

the low roads of revenge and an-

imosity. He bears no grudges, no

rancour, no bitterness against

his enemies. He has forgiven

his tormentors and jailers and

has extended his hand of

friendship and reconciliation

As President Mandela

walked into the ballroom, the

one thousand strong audience

gave him a standing ovation.

Flanked by a small white per-

sonal security and a host of

other dignitaries Mandela ex-

uded a blend of humility and

greatness. His speech was spiced

with self-effacing jokes. He was

a man at ease with himself, a

man at peace with himself. He

is, in the words of Mr Tony Tan,

the Deputy Prime Minister of

Singapore who chaired the ses-

the miracle economies of

Southeast Asia to learn from

Ostensible, Mandela came to

to his erstwhile enemies.

morally and spiritually. He

## Lessons from Mandela