young Jewish extrem

obvious. Serious questions

have also been raised regard-

society and the opposition

Likud's uncontrolled rhetoric

against Labour Party's peace

agreement with Palestinians

ANGLADESH is a cou-

ntry prone to disast

ME Peace Process after Yitzhak Rabin

Even in the sea of sadness around the funeral Israeli leadership expressed happiness over the gunned down presence of important Arab leaders which they justifiably see as the result of their peace Israeli Prime Minister Yitzhak Rabin on November 4, 1995 at the end of a historic peace rally where apparently encouraged the Rabin sang a peace song with religious fanatics to go for vihundred thousand participants. His tragic death stunned the entire Israeli nation and shocked all peace loving people around the world. The killer Yigal Amir is a law student at Tel-Aviv Bar-Ilan University which is known to be a hot house of extremism. Assassin Amir activists demonstrated in told police while in custody: front of Yitzhak Rabin's resi-"I acted on God's order and I dence and accused Rabin have no regrets." He is a with treason for which they known religious extremist shouted - 'you should be and has been at the root of many settlers' fights with hanged' There was explosion of Palestinians and also with grief and anger in Israel on Israeli police on duty in Rabin's assassination by ansettlements. If all Israelis other Jew. Israelis may now whether fanatic or lunatic realise that fanaticism exists can have guns the result is

their society and in their reing utter failure of the Israeli ligion too. And that also for security service - probably the land — the land that Jews best in the world — certainly claim as the Biblical land - a the best against Palestinians. religious belief but for the to provide proper security to Arabs it is their homeland country's Prime Minister. which now stands occupied. The sacred belief that no It is Yitzhak Rabin who as Jew can kill a Jew now chief of army staff during seems shattered. Though 1967 Arab-Israel war grabbed some killings reportedly took the land and it was he who place in pre-Israel days, this thought it was time to give is the first tragic incident in the land back to the Pales-Israel involving the life of the tinians. Yitzhak Rabin said: Prime Minister of Israel. "...... there is time for war Middle East peace process and there is time for peace." sharply divided the Israeli

provided by Shimon Peres. olence. Indeed. Leah Rabin. the Israeli Foreign Minister the wife of the assassinated and both formed the solid Prime Minister directly acpartnership for peace. cused Likud party for using "very very violent expressions" in the Knesset, which led to such tragic incident. In the morning of the same day and even earlier Likud party

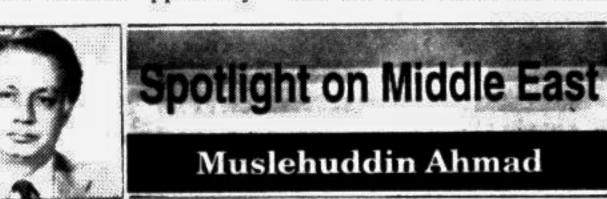
not only across the border in

another religion but within

Yitzhak Rabin has just been laid to rest. The formal ceremony was attended by over 60 world leaders kings, presidents, heads of state, prime ministers and other dignitaries from around the world. Chairman Arafat did not attend as the PLO authorities decided apparently

peace for land - the vision

get Mubarak in Jerusalem when he was alive despite repeated invitations; only death brought them together in Jerusalem. Oman and Qatar also sent delegations. Thus this tragic death brought some important Arab leaders to Jerusalem. Even in the sea of sadness around the funeral Israeli leadership expressed happiness over the presence of important Arab leaders which they justifiably see as the result of their



in consultation with Israeli leadership against Arafat's attending the funeral because of serious political and security problems. However. Arafat indirectly attended the formal ceremony by watching funeral live on television. He. however, sent a Palestinian delegation to the funeral. King Hussein of Jordan attended the funeral. He indeed became first and not Arafat to reach Jerusalem since 1968 war during which Jordan was thrown out of Jerusalem and West Bank. President Hosni Mubarak of Egypt also attended the funeral. Yitzhak Rabin could not

see our Arab neighbours and I will tell them that the peace is attainable both here and with you." Detecting the Arab head-dresses in the funeral procession Israeli government spokesman Uri Dromi said: "It has a huge significance - I had to pinch myself to believe what I am seeing. It is terrible that it takes such a tragedy to bring them here, but I do not believe anyone in Israel can be indif-

peace efforts. In the funeral

statement Acting Prime Min-

ister Shimon Peres said: "I

President Bill Clinton appeared to have provided

ferent to this."

leadership in the funeral. His funeral speech was obviously full of expressions of friendly sentiments to Yitzhak Rabin but also something reassuring to the Israelis. He said, among other important things: "..... we will not fail you, we will not be forsaking you...". This will undoubtedly strengthen Acting Prime Minister Shimon Peres's hand in pursuing the peace process.

Though Israel is still in deep shock and official mourning continues. Acting Prime Minister Shimon Peres said, peace momentum must be maintained. He also said: "It was the funeral of the man who led to peace but not a funeral of the peace process." This is seen as his strong determination to go ahead with the peace process. Israeli authorities confirmed that the re-deployment would resume immediately and be completed on schedule. The Palestinian election will take place in January, 1996, the release of prisoner will continue and the transfer of power will take place as stipulated in the agreement. Being almost sure that he is going to be confirmed by the Knesset as the Prime Minister within a couple of days, he has taken all possible steps to expedite

the peace process. Indeed, peace process

seemed to have encouraged so many world leaders and particularly the Arab leaders to attend the funeral of a man who gave his life for peace. This should be the message to the people of Israel as well as to the opposition Likud party. Likud now seems to be on the dock and it is likely to lose support of much of Israeli population. Israeli people are also likely to be more watchful of the ultra rightists. Above all Israeli government is now expected to take tough actions against the peace disruptionists including the settlers.

All these and Shimon Peres's own vision of peace will lead him to the peace path even more vigorously. He seems to have full support of his colleagues in the Labour Party. Next year's election may not slow down the peace process as Peres already said: "Peace is more important than winning the election." This may indeed improve his party's election prospects. Israeli public in general are likely to be influenced by Rabin's supreme sacrifice for peace in making their decisions in the next general election. Labour party will surely capitalise on this.

Above all the most important is US's support for peace - indeed for comprehensive ME peace and particularly President Clinton's personal commitment to peace which would now be strengthened due to this tragic event and also for avoiding others. Thus the ME peace process remains on hopeful track.

US Congress Urged to Pass Immigration Reform Bills

Wendy S Ross writes from Washington

HE House Judiciary Committee has completed work on legislation to overhaul the nation's laws on legal and illegal immigration, and the Clinton administration supports much of what the bill contains.

Doris Meissner, the commissioner of the Immigration and Naturalization Service (INS), said the administration "welcomes the passage of important immigration legislation" which reflects much of its programme on immigration.

She said she hopes Congress this year will enact the legislation to provide INS with additional tools and resources "to build a seamless web of enforcement from the border to the workplace."

The legislation would scale back legal immigration and provide new tools to combat illegal immigration. including provisions making it tougher for illegal aliens to get jobs and easier for authorities to exclude or deport them. The bill would make it harder to qualify for refugee status.

of the provisions in H.R. 2202 advance the administration's comprehensive strategy to control illegal immigration by regaining control of the nation's borders, removing the job magnet through work site enforcement, and aggressively

pursuing the removal of criminal aliens and other illegal aliens.":

Key enforcement provisions of the bill include: additional border patrol agents, expedited exclusion procedures and increased penalties to combat alien smuggling and the use of fraudulent documents, and special removal procedures for alien

terrorists. Meissner noted that "President Clinton has made clear that we need legislation to reduce the level of legal immigration ... in a manner consistent with principles that are pro-family, pro-work and pro-naturalization."

She said the administration remains "concerned" about several issues in the bill which may compromise the ability of the United States to effectively enforce its immigration laws "and we remain committed to reform of legal immigration that reflects the principles that we support. We look forward to working with the Congress to address those issues.

Meissner praised Con-Meissner said that "many gress for using the appropriations process to respond to the administration's call for resources to support the new initiatives and ongoing activities in the immigra-

> - USIS WENDY'S ROSS is USIA Congressional Affairs writer.

Devastating Cyclone of 1970: The Nightmare Still Haunts Needed a Cost-effective Disaster Preparedness Programme

by Md Saidur Rahman

ers, both natural and man-made. Every year it is affected by one or more number of natural disasters e.g. cyclones, floods, tornadoes, droughts etc. The under-developed physical infrastructure and marginal economic condition of the poor make them more vulaid to the injured. nerable to the effects of disasters. The devastating effect of the severe cyclone of November 12, 1970 was the

Twenty-five years have passed. Are we prepared to face the challenge should a cyclone of similar intensity strike the coast today? Do we have the resources to implement multi-million dollar disaster mitigation projects as recommended by international experts? What is the most cost-effective disaster preparedness programmes for a country like ours?

worst in the recorded his-

tory. Half a million people

were killed in one night.

Damage done to crops and

properties was simply colos-

cial assistance from the World Bank established Cyclone Reconstruction Board to implement a massive reconstruction and mitigation programme. This included construction of 238 reinforced cement concrete shelters for protection of people. 157 killas (earthen mounds) for refuge of cattles. strengthening and modernising the telecommunication and meteorological departments, construction of roads and embankments etc in the cyclone prone areas. For effective dissemination of cyclone warnings to the people living in vulnerable areas, the International Federation of Red Cross and Red Crescent Societies (formerly known as League of Red Cross Societies) developed the Cyclone Preparedness Programme (CPP). Under the

programme volunteers were recruited from every village in the coastal belt and offshore islands and trained in the dissemination of warning signals received from Meteorological department, rescue of people and to provide first

He was a tough General who

fought back to Jerusalem in

1948 where he was born. He

was a recent convert to peace

ness programme against cyclone were reduced as there

were no major cyclone till from government departclone shelter study was con-

The Water Development Board has been constructing

Emphasis and importance on mitigation and prepared-

May 1985. The severe cyclone of April 1991, which killed 138,000 people in the south-eastern coastal belt of Bangladesh, brought back the key planner and actors to action. The newly elected Government of Bangladesh in 1992, constituted a Task Force with members drawn ments. NGOs and donor agencies. A multipurpose cyducted by professional engineers and economists of the country. The study recom-In 1972 the Government mended a series of measures of Bangladesh with the finan- including construction of 2500 shelters, making of feeder roads, etc. The total cost of the project is estimated to be Tk 1500 crore. A number of organisations including Government, Red Crescent Society and NGOs have so far constructed over 600 multipurpose cyclone shelters. Due to lack of effective coordination and control. these shelters varied in designs, sizes and costs significantly. The selection of sites for the construction of the shelters did not always have the proper justification. It is alleged that 100 of 300 school-cum-cyclone shelters constructed by the Ministry of Education under financial grants from the Government of Saudi Arabia have been constructed outside the high risk cyclone areas.

Of course, we cannot stop this from happening but, certainly, can much reduce the scale of damage.

embankments to protect the coast from the water surge accompanied with cyclones. But due attention was not given in the repair of embankments affected by the cyclones all over the coast The coastal afforestation programme is moving at a snail's speed. The traditional knowledge of the people living in the coastal belt has not been taken into consideration in the selection of the species of plants/trees to be planted

We know that even with the application of modern

science and technology, cyclones cannot be prevented. But the effects of cyclones could be reduced significantly in two ways: by structural and non-structural means. The first one includes mainly construction of dykes. embankments, shelters, strong community houses elevated roads etc. The latter involves development of awareness of the common people leading to their enhancement of capacity to cope and live with disasters. The structural solution costs millions of dollars in con-

struction which perhaps a country like Bangladesh with minimum financial resources cannot afford. Most of our means and efforts should be geared to the non-structural solution which costs little but contributes to the empowerment of the poor.

The first step in the

building of awareness among

the people is the dissemination of proper warning signals to them. Although it might sound unbelievable, it is true that in Bangladesh. there is no cyclone warning for the people. The system 10 warning signals now practiced was introduced by the colonial power almost one hundred years ago only for the protection of the ports and ships in the Bay of Bengal. Although these signals are disseminated through radio and television and by megaphones by the CPP volunteers, but it has been found that not even one per cent of the people know their interpretations. Even the bookish Bangla word for cyclone ('ghurn(jhar o jalochhash) as announced by radio and TV is not known to he people at risk. They use the word 'toofan' in their lo-

cal dialect. The Cyclone Preparedness Programme (CPP) volunteers play important roles in the dissemination of warning signals to the people. The programme is funded by the Government of Bangladesh and administered by an Implementation Board with members drawn from the Government and the Red Crescent Society. It has a strength of 27,000 volunteers in 2,700 villages spread over the entire costal belt and off-shore islands of Bangladesh. Unfortunately. the roles and responsibilities of such a strong and big group of volunteers is limited

only to the dissemination of warning signal in time of disaster. They have no role in the pre-disaster preparedness of the family and the community or in the postdisaster relief, rehabilitation and reconstruction pro-

The Government of

Bangladesh has appreciated

grammes.

the need for pre-disaster preparedness and has taken a number of promising and encouraging steps. The name of the Ministry of Relief and Rehabilitation has been changed to the Ministry of Disaster Management and Relief. The control room located at the ministry has been strengthened with the addition of electronic equipment e.g. SSB radio sets. fax, telex etc. The most significant step is the establishment of the Disaster Management Bureau (DMB) outside the secretariat area for easy inter-action with NGOs and other private organizations. The DMB, a product of UNDP funded study has a four million dollar project for three years. The donor organisations which have committed funds to DMB are UNDP. UNICEF and ODA. The project has an important each and every person who component of massive public is exposed to the threats of awareness programme start- disaster. The campaign ing from the lowest level in the field (Union Parishads) upto the Chief Executive of the country. With the financial support of UNICEF, a three year plan for training of members of Union Disaster Management Committee, Thana Disaster Management Committee, District Disaster Management Committee as a pilot project in four cyclone prone districts has been prepared. Voluminous modules for the training courses have also been prepared by profes-

sional experts in the country

The DMB has already orga-

district levels. Due to constraint of funds available from the donors, this very important aspect of training and public awareness programme has been slowed down. The Private Voluntary Development Organisations (PVDOs) in this country, primarily engaged in the socio-economic development of

nized over forty workshops,

seminars and training

courses at union, thana and

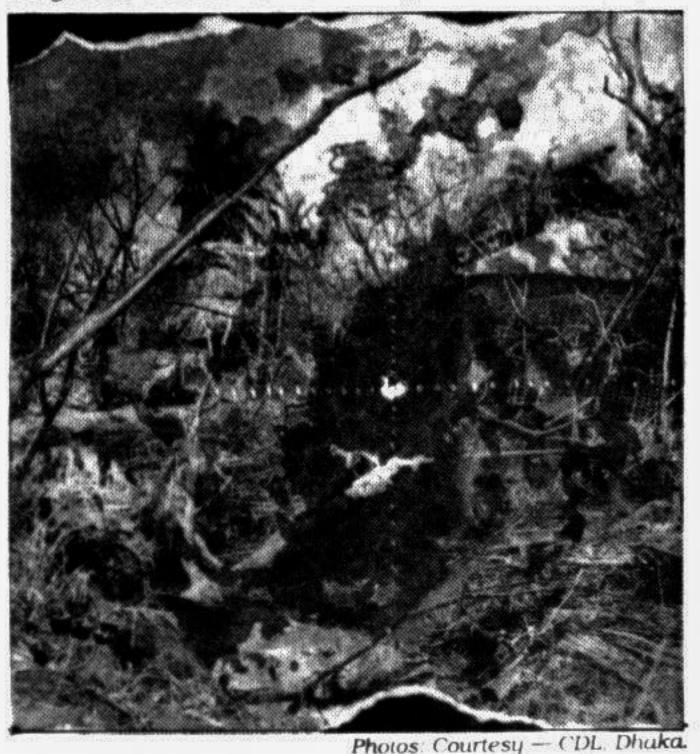
the poor, have earned credibility in immediate intervention with emergency relief and rehabilitation support in post-disaster situation. But pre-disaster preparedness is a pretty new concept to most of them. Some of the organisations e.g. OXFAM, IVS. DACT and Bangladesh Disaster Preparedness Centre (BDPC) have been conducting research, studies and training courses on pre-disaster preparedness specially family level coping mechanism and survival techniques against cyclones.

The results of several studies and long years of experience in the field have shown that for the most costeffective disaster management programme in Bangladesh what is needed

and dramas, religious functions etc. The model of promotion of ORS (Oral Rehydration Salt) by BRAC could be used for successful implementation of IPC programme.

Bangladesh Disaster Preparedness Centre (BDPC). with financial support from UNICEF, has conducted a thorough study in the island of Hatiya under the district of Noakhali and prepared a project on family and community level disaster preparedness in line with the marketing plan mentioned above. It has been found that such public awareness programme through IPC supported by media campaign for period of one year would cost only Tk 30/- per person. Donors and policy makers should appreciate that investment in predisaster preparedness has been proved to be much more cost-effective than that in the post-disaster relief and rehabilitation operations.

In a country like Bangladesh, with limited resources and heavy dependence on foreign aid, we should opt for the cost-effective capacity enhancement and empowerment programme for the poor rather than very capital intensive and expensive structural solutions. The Government of Bangladesh and PVDOs oper-



ating in high risk areas now is a very strong, well-coshould integrate the disaster ordinated and effective mar keting plan for disaster premanagement components in paredness of the poor at the all their development profamily level leading to their grammes. All the civil servants and PVDO workers social awareness and capacity enhancement. This market posted in vulnerable areas ing plan should envisage a must be trained in disaster massive training and cammanagement The criticism on spending paign programme targeting should include active in volvement of the civil ser-

vants, leaders of the local

government and the commu

nity, the traders and shop-

keepers in huts and bazaars.

teachers and students of

schools and colleges. Imams

of mosques, volunteers and

staff members of local social

the given time every individ-

ual must be reached through

Inter-Personnel Communica

tion (IPC) supported by me

dia local popular folk songs

clubs and NGOs.

welfare organizations, youth

As part of the campaign in

over 600 crore takas in the study phase of Flood Action Plan is still fresh in our minds It is hoped that the Government should develop disaster management programmes based on experience of indigenous people who are facing disasters for hundreds of years rather than theoretical advice and guidance given by expensive expatriate consultants

The author of this article is the former Country Representative of OXFAM in Bangladesh and Somalia. At present he is the Director of Bangladesh Disaster Preparedness Centre (BDPC).







Jim Davis







