NE of the traumas la licing humanity during this final quarter of the twentieth century is the feeling of powerlessness, often taking the form of an inability to make meaningful interventions in public and/or private life. Ironically this impotence arises from the increasing complexity of modern life, despite the apparently successful growth in knowledge and technology.

Underlying this impotence is a lack of confidence in the knowledge acquired during the formal processes of education and the informal ones of experience. Unlike the Renaissance, when one could be familiar with all major areas of knowledge, we now seem capable of only mastering a narrow range of potential knowledge available to us.

Our social phenomena, consisting of dynamic relationships between individuals and groups, is affected by this powerlessness, and it is here that we can identify many areas of major concern. Addressing these social concerns is proving far more problematical than any rational discourse on social inequalities could convey. Whether this difficulty is peculiar to our times or constant throughout history is unclear.

We are born into mysterious and complex world, we are aware of it (see figure 1). As a result we seek to understand perceived reality and to learn how to be better at developing our understanding. Knowledge, or our understanding and our method of understanding, is therefore part of us as human

Since the rise of positivist natural science in the seventeenth century we have become separated from our knowledge (figure 2), this has increased our sense of powerlessness. Knowledge is treated as though it has an existence of its own, independent of the inquirer.

Our modern approach to gaining knowledge has been largely shaped by the work of Descartes. Descartes can be described as seeing the three concepts of reductionism, repetition and refutation as the only means of guaranteeing true and certain knowledge. For the last three hundred years natural scientists, implicitly following Descartes's concepts and confident in their sense of certainty, have believed that they can define what we need to know, and are therefore at liberty to dictate how we learn. This has resulted in the inquirer's alienation and produced the teacher-dominated education that we have suffered, the individual's own experience no longer forming the basis of

their education. Another effect of Descartes

HINA has already gone

much ahead of India to-

wards the goal of edu-

cation for all by the year 2000.

This is admittedly one of the

major factors for its faster

economic and social growth

than that of India. Free and

compulsory education up to

the age of 14 is considered the

key requisite for economic and

social advancement of a

Chinese illiteracy rate is only

According to Unesco, the

developing country.

philosophy, particularly that of reductionism, has been to pare down what we can legitimately' know, what can be easily divided into discrete and simple units. From the application of reductionism, biol ogy can be explained as being "nothing but" chemistry which can, in turn, be explained as being "nothing but" physics. Knowledge has thereby lost much of the rich experiential tapestry which is of particular

interest. It was Bertalanffy (1969) who showed that in biology reductionism ignored many of the organisms qualities that were of prime interest to biologists. These qualities, or emergent properties, can only be found when dealing with the whole living organism, not when it has been dismembered on the scientist's cutting

The same effect can be seen in the study of human social settings. When we apply the basic scientific method of reductionism, we ignore the parts that are difficult to compartmentalise, namely the emergent properties, and thus the issues which leave impact most upon us. By ignoring the emergent properties, reductionism, far from assisting us in addressing these issues, has often exacerbated them. Even in business organisations, success in dealing with problems has, at best been questionable.

In attempting to understand and intervene in organisations a number of methods, such as Operation Research and System Engineering have been developed. Repeated failures after applying such methods meant that other ways of approaching problems had to be found.

The Department of Systems at Lancaster University experienced similar difficulties in applying Systems Engineering to complex social issues within organisations. It became apparent that failures stemmed from the assumption of a goal seeking metaphor for a social group. Viewing society as conforming to functionalist (goaldriven) models, Systems Engineers would engineer the situation in order to optimise the given objective. Whether this objective was fully endorsed by everyone in the situation was never questioned, and it is hardly surprising that the results of Systems Engineering studies often failed to live up to expecta-

The Department of Systems used an action research programme (figure 3) to address problems such as these.

In this way the Department's experiences were used to establish theory which was then used to guide the subsequent experience. Neither experience nor theory was taken to be prime, and hence

Vajpayee found children

looked much better fed and

healthy than on his previous

visit as minister in late 1970s.

For Ray, China's emphasis on

primary education and health

of children was an eye-opener.

almost the same threshold on

universal education when they

became independent. India at-

tained freedom in 1947 and

Both China and India had

### DEVELOPMENT OF SOFTSYSTEMS THINKING

# A Process of Experiential Learning

what is known and the way it is known are two sides of the

Reflection on the past fail ures, and the limitations of reductionism, resulted in a new approach to dealing with organisational problems. This was developed at Lancaster under the leadership of Professor Peter Checkland. This approach known as Soft System Methodology (referred to as SSM) and based on the holistic concepts of systems, treats organisations as being idiosyncratic social groups. Each situation that is studied is unique and therefore must be allowed to dictate the direction and results of its study. Furthermore anyone wishing

by Rashida Siddique

the Lebenswelt (life world). Vickers likened the Lebenswelth to a two stranded rope of events and ideas, each affecting and inseparable form the other. His point is that the standards which inform the judgements are themselves the product of the previous opera tion of the system itself in a never ending process.

As SSM evolved through experience it came to treat knowledge in a particular manner. In the following diagram, SSM's model of knowledge (epistemology) is con-

In this model R is repre-

from experience within to create and use within M to derive their description of R.

SSM maintains that systems exist only as a concept useful in the process of inquiry. Unlike Systems Engineering. SSM does not hold that systems exist in reality, but rather that "system" is used in a way of thinking about reality. It is a useful intellectual device for ordering our thoughts while situation. As result of viewing society in a certain manner and holding to the epistemological model of knowledge in figure 5 SSM is represented as a systematic process of inquiry, in the following manner.

The key characteristic of SSM is that it learns its way to

The changes are not prescribed by an expert, the in terventionist, though is part of the struggle, finds changes. It is also important to note that SSM recognises that learning is not a once and for all activ ity, once changes have been ef fected than the situation is altered and so learning must continue in order to account for the new circumstances

### 'Soft' Systems Thinking Explained

The following is a description of SSM Checkland's guidelines. The method for each of SSM's stages and the sequence stages are entered is dictated by the needs of the people within the situation.

The problem situation is taken as it is found. Problems, in reality, do not come in

This picture is primarily of use to the people undertaking the study and is of use in clarifying their perceptions.

attract the inquirer's attention.

Analysis 1, a systems analy sis, involves the notional as signment of people to the three roles of Problem Solver Problem Owner and Client with consequences, in terms of potential problem issues,

considered. Analysis 2 is a social systems analysis to identify the roles, norms and values which reflect the expectations of people within the situation.

Analysis 3 considers the commodities of power in the situation, what forms they take, how they are obtained preserved, exercised and passed on. "Power" is used more broadly here than just the power of direct authoritarian control.

From these analyses themes are selected, by the problem solving team, for further expansion and debate. From these themes notional, human activity systems are identified These are systems of purposeful activity thought relevant to exploring the problem situation but not "perfect descrip tion of the situations, hence the systems being notional. These systems form heuristic metaphorical devices used in debate later in the cycle, they are perfect descriptions of what is. When passing from situation expressed into the "below the line" (figure 5) root definition stage the user moves into the purely conceptual world that is they are no longer describing the real world but are creating descriptions that are applicable as metaphors about the real

### **Root Definition**

The root delinition stage defines what these human ac tivity systems do, the Weltanschauungen that make them meaningful, who benefits, owns and carries on the particular system and what constrains the activity. Both human activity systems and root definitions are simply consumable tools to assist the learning inquiry into the situation, not would be description of the world.

Conceptual Model

The conceptual modelling stage takes these root definitions and draws up a model of the minimum set of activities that are logically necessary for the notional system to function. The conceptual model and the root definition do not represent a precise picture of "what is" or "what should be" but from the heuristic device used to fuel the Hegelian dialectic carries on in later

Comparison During the comparison stage the people involved in the results of the three analyses (from situation expressed) These inputs to the debate are not definitive statements about the situation, rather it is the debate which develops an understanding of the social group and their concerns and draws out suggestions for desirable and feasible changes from within the situation. Implement Changes The final stage, implement

the study move back into the

real world and compare the

conceptual models and root

definitions to the situation.

This is done by asking a ques-

tion such as 'How would you

respond to a system such as

this and the activities in-

volved? This questioning is in-

tended to identify issues for

debate in order to create a bet

ter understanding of the situa

Changes

the people within the situation

carrying on a dialectical de-

bate. This is based on their re-

sponses to the models and

root definitions as well as to

The changes stage involves

tion or induce change in it.

changes, involves action to bring about changes which the people within the situation have identified as being both desirable and feasible. Additionally, or alternatively, it can involve an integration of the learning that the people involved in the study have acquired as a result of their ex periences.

SSM is a process of inquiry that accepts social phenomena as being idiosyncratic. It ac cepts situations as being im mensely rich with many ways of describing them. To intervene or purely understand the situation inquirers must therefore "learn their way to insight" on the basis of their experiential learning within the situation and according to the dictates of the situation under

SSM therefore reunites the knower with known by being guided by the situation. SSM improves sentience by giving guidance to, and being shaped by, the process of knowing.

SSM is not a prescriptive method, it is logical set of activities that can guide inquiry into a situation. A unique method is created for each study undertaken based on the learning within the study, stages are mixed and entered according to the insights gained during the study. The stages of SSM are not as discrete as the above description may imply. Many stages can be going on concurrently. SSM is therefore dependent on both the inquirer and the situation being encountered.

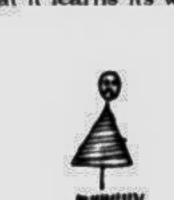
(Rashida Siddique is an Organisational Psychologist at the University of Queensland, Australia.)

veyed.

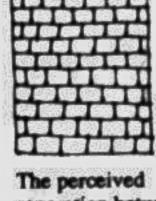
The inquirer is part of reality

aware of reality and sentient

to that awareness



The inquirer



separation between the inquirer

achieved.

Conceptual

Model

Knowledge

and the known

neatly defined forms and often

the first expression of a prob-

lem marks broader and more

significant problems. Taking a

problem statement as is

"given" by the client, effect

tively limits the interventions

Situation Expressed

In the situation expressed

about the

Real World

Figure 2 The perceived alienation of the inquirer from the known.

### Figure 1 Our role as sentient inquirers to understand situation must

learn their way to insights within the situation. No longer can objectives of a social group be taken as given; they must be openly debated, just as the Weltanschauungen (or underlying world views which make objectives meaningful) must be identified and likewise discussed. Attempting to effect change social groups thus be-

perceived

comes a process of experien-

tial learning governed by the

SSM viewed society in a

manner captured by Sir

Geoffry Vickers' concept of

Appreciative System, in which

Vickers perceived society's

behaviour as one of maintain-

ing sets of relationships pre-

ferring this to an image of goal

seeking. He did not reject the

goal seeking model outright,

seeing it as a special case of

relationship maintenance. He

described social phenomena in

terms of appreciations, judge-

ments actions and the flow of

population in hilly and back-

ward areas will have the bene-

fit of primary education by the

target date for universalising

primary education up to grade

five and 1995 for elementary

education up to grade eight.

But the deadline has slipped

As 916 million out of the

and new dates have to be set.

India had set 1990 as the

situation.

Education for All Remains a Dream

by D K Joshi from New Delhi

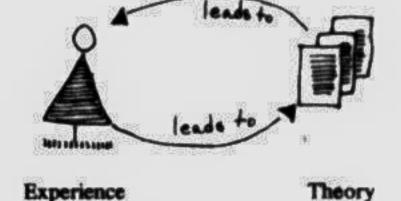
year 2000.

Reality is both

mysterious and

Figure 4 SSM's epistemological model(after checkland, 1984)

complex



concept

sented as the complex and

mysterious perceived reality;

M as the mental processes or

method which the observer

uses in inquiring into R; X as

the concepts the observer uses

not holding that reality should,

could or would match them

The power of the conceptual

world is therefore utilised in a

creative manner, freed from

the impossibility of coming up

with one "right" description of

reality. SSM therefore holds.

that there is a multiplicity of

perceptions and experiences

of reality and conclusions are

reached as a result of learning

February 4, 1993, that primary

education up to the age of 14

years is a fundamental right,

has given a new urgency to the

President Shankar Dayal

Sharma, himself an education-

ist, has assured "free and com-

pulsory education of satisfac-

tory quality to all children up

to 14 years" and 75 per cent of

the districts in the country

will be covered under the

National Literacy Mission by

1996-97. Finance Minister

Manmohan Singh has substan-

tially enhanced the outlay for

education in the current year

and announced a new scheme

for the improvement of pri-

mary education in poorer dis-

cation, revised in 1992, re-

solves that free and compul-

The national policy on edu-

problem.

tricts.

Figure 3 An action research model - a grounlessness between experience and theory (after Checkland ,1984)

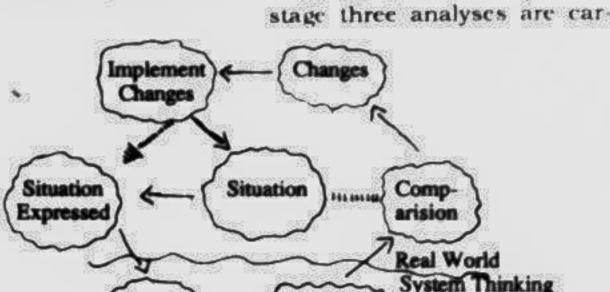


Figure 5 SSM as a process of cyclic experiential learning. (Checkland, 1984)

Root

Defination

insight within the situation it is addressing. Interventions are brought about by debate with the people involved in the situation, debate structured by comparing perceived reality with systems models thought relevant to the problem situation. In the debate those in the problem situation identify changes which they feel are both desirable and feasible.

ried out, a systems analysis, a social systems analysis and an analysis of power. Firstly, how ever, and indeed throughout the study as more is learned the people doing the study ex press perceptions of the situation as a gradually enriched picture. This exploratory activity visually represents aspects of the situation, and especially relationships within it, that

CHOOL Year Lost, announced the newspaper headlines in the Donning of summer 1991, after six months of almost continual strikes in the schools. Disputes between wretchedly paid stroying the Dominican educa-

tional system. Eighteen months later, the situation has completely changed and hope has returned. The strikes are over and the powerful Dominican Teachers Association (ADP) is one of the main forces behind the government's 10-year education plan, put into effect by the Education Minister, Ms Jacqueline Malagon, last December.

This "Miracle" - to quote a her profession has been rebroadly increased awareness by various social groups, from fessional organisations.

"In 1991, a wide range of sectors realised the Dominican schools were dying and that this would affect all development projects in the country," explained one businessman who attended the many meetings which preceded the launch of the educational plan. "Nearly 40,000 people took part in consultation meetings to draw up the new educational plan and get things going," said Lorenzo Guadamuz Sandoval, the Costa Rican expert seconded from UNDP who masterminded the plan at the Ministry of Education.

### Rescuing Education

In a flurry of construction under president Joaquin Balaguer, schools had been built throughout the country. But, almost everything else had to be done or redone. The following figures give an idea of the difficulty of the task. A quarter of the population is totally illiterate, and more than 200,000 school-age children

complete primary school and

tion which was eating away at Dominican administration.

cent of the way," he says. purchase of school equipment or the printing of school-books are becoming less and less frequent at the ministry. Thousands of people receiving monthly cheques without doing any work have been taken



It was impossible to halt the off the payroll decline without additional re sources. Education's share of the national budget had dropped from 16.8 per cent to 7 per cent in 1990. The aim is to gradually get it back to 16.8 per cent by 1995", says Guadamuz. A key point in the new plan, which is already beginning to show results, is the better use of resources, thanks to a fight against the corrup-

"It's true that corruption

has been very substantially reduced," concedes Melanio Paredes, leader of the ADP. But the fight was not easy. Armed men showed up at the educa tion ministry several times to threaten top officials and de mand they give up their sinecure jobs

plan are understandably de-

The teaching profession has to be given a higher status, which means improving working conditions. Teachers salaries have been doubled to an average of 3,000 pesos (about \$240) and further increases are on the way. "These adjustments are vital for the teachers' self-respect," says Ermestine Cedano, principal of the Orfelina Pillier school at Higuey, in the eastern part of the country.

The whole process, inspired directly by the Jomtien Conference and UNESCO's Major Project in Latin America (see box on p. 8), is only beginning. Eventually, a much bigger task will have to be faced: reforming education, adapting it to society and, most important, getting children back into schools. The goal is to get all children between five and 15 in school by the year 2000 and to drastically cut the dropout rate.

School councils will be set up and parent-teacher associations revived to keep families and communities interested in the schools. Curricula will be overhauled, and the importance of science and technology will be recognised Teacher training colleges will be recognised. Teacher training colleges will be restruc

Funds have already become available to purchase cheap but good quality schoolbooks and other materials. Businesses aware that training is a key to their own future competitiveness, are "adopting" schools. The education ministry is hoping for more outside assistance, and an international donors meeting is scheduled in Paris in the next few months.

The ministry has also started a "breakfast at-school" programme, which it hopes to spread across the country. Every child will be given breakfast which should lure them off the street and back

the plan is a great success. All the active elements in Dominican society today are convinced of the need to better educate future generations.

Everyone agrees that so far



27 per cent compared to 52 per cent for India. Total primary school enrollment in China is 135 million while in

India it is only 98 million. More importantly, dropouts in China are much less, at 19 per cent, than in India, 47 per cent. Th female illiteracy rate is only 38 per cent as against India's shocking figure

of 60 per cent. It is therefore not surprising that China is economically growing much faster than india, even after the government of prime minister P V Narasimha Rao adopted the policy of economic liberalisa-

A parliamentary delegation, which included former foreign minister Atal Behart Vappayee and former Parliament Speaker Rabi Ray, was greatly impressed by China's education and health programmes for children. While in China,

is estimated that in 1990 between 70 and 75 per cent of children completed primary education in China while in India the figures ranged from 50 to 55 per cent. The overall adult literacy

rate has risen in China from 20 per cent to 78 per cent while in India it has risen from 16 per cent to 52 per cent. China, with a larger population, has only 18 million illiterate adults; India has 250 million. Unesco says China has taken a pragmatic approach on the primary education timetable and has set different target dates for different parts of the

status of development. veloped urban areas have already achieved the target and other urban or developed rural areas will do so by 1995. The remaining 25 per cent of the

948 million illiterates of the China was liberated in 1949. It world live in the Third World it is obvious the targets of education for all can be achieved only if developing countries give priority to education. At the insistence of Unesco

and the United Nations Children's Fund (Unicef), nine nations - India, China, Pakistan, Bangladesh, Brazil Mexico, Nigeria, Indonesia and Egypt - which account for 75 per cent of the illiterates in the developing world, have joined hands to tackle the problem. As part of that initiative, India will host the summit level meeting of the group of nine in New Delhi in country according to their November 1993.

India has taken some concrete steps to accelerate the The castern coastal and deimplementation of the schemes for primary education and adult literacy. The landmark judgment of the Supreme Court of India on

sory education will be provided to all children up to 14 years of age by the year 2000. It calls for decentralisation in educational decision making and emphasis on non-formal education for children.

As the percentage of dropout rates is very high, for example 75 per cent for grads one to 10, the policy calls for giving incentives to the most deprived students. These include giving them free uniforms, books, scholarships, mid-day meals. The government also pledges to have a primary school within one kilometre for every village with a population of 300. Girls' education, too, gets priority in the policy document. Despite these promises the outlay on education is still low - 3.8 per cent of Gross National Product. The minimum experts have prescribed is six per cent. This is a reflection on the myopic perceptions of the coun-

A determined will to make India literate by 2000 will alone remove the stigma of this ancient country having the largest number of illiterates. Only then can it think of competing with China. As the prime minister's

try's ruling politicians.

special adviser Sam Pitroda puts it: "Failure to educate millions of children each year is creating an excess baggage which is adding to the burden of future generations.

- Gemini News

minican Republic at the begiteachers and their main employers, the state, were de-

have dropped out of school. Only some 20 per cent

only 5 per cent finish sec ondary school. In 1991,

## A "Miracle" in the Dominican Republic by Jean-Michel Caroit from Santo Domingo voted to "rescuing education."

teacher's average salary was less than the equivalent of \$100 a month and more and more were giving up the profession. In the past four years, over 1,000 of the country's 30,000 school teachers have risked their lives in leaky boats, trying — illegally — to get across to neighbouring Puerto Rico in search of a bet-

young teacher whose faith in stored - is the result of a businesses to churches to pro-

"We've already come 95 per Payoffs for things like the

The first four years of the