# Star LAW report



# Special Tribunal can take cognisance of offence without police report

High Court Division (Criminal Revisional Jurisdiction) Criminal Appeal No. 2226 of 1997 Mokbul Hossain Vs The State Before Mr. Justice Md. Abdul Quddus and Mrs. Justice Salma Masud Chowdhury Date of Judgment: May 5, 2003 Result : Appal Allowed

#### Background

Md. Abdul Quddus, J: Accused appellant Mokbul Hossain and nonappealing convict accused Md. Isahak Sarder were placed on trial before the Special Tribunal Naogaon for offence under Section 25A(b) of the Special Powers Act. 1974 in Special Tribunal Case No. 117 of 1993 arising out of Naogaon PS Case no. 11 dated 15.10.92 GR No. 155 of 1992. Upon evidence during trial both Mokbul Hossaina and Isahak Sarder were convicted and sentenced to rigorous imprisonment for 5 (five) years each with fine of Tk. 5000/- in default to suffer rigorous imprisonment for further 1 (one) year by judgement dated 2.11.97.

Prosecution case in brief, was that convict appellant Mokbul Hossain a peon of Zilla Parishad Naogaon used to live in an area wherein one parvin mother of Truck Dirver Latif used to live as Bharatha. Said Pervin Begum gave one fresh 500/- currency note for change to Mokbul Hossain who in good faith went on 15.10.92 to Sonali bank Branch Naogaon for that purpose. Bank Staff suspected the said 500/- taka currency note to be counterfeit and detained Mokbul Hossain with the said currency note. Police subsequently came to the bank, arrested Mokbul Hossain, seized the 500/- currency note numbering Kha, Ka, 663323 by seizure list prepared in presence of witnesses at 11.15 hours on 15.10.92. SI Sekendar Ali who seized the said currency note as above lodged an FIR at 14.30 hours on 15.10.92 in Naogaon PIS wherein duty officer on receipt of the written FIR started PS Case No. 11 dated 15.10.92 investigation commenced.

Seized 500/- taka currency note was sent to Bangladesh Bank Dhaka for technical test and report as to whether it was counterfeit or not. During investigation one Pervin Begum 60 years old mother of truck driver Latif was arrested and produced before Magistrate. PW 6 AT Kholilur Rahman recorded her statement under section 164 of the Code of Criminal Procedure on 19.12.92. During investigation police examined witnesses, prepared map and index of the PO received report from Bangladesh Bank as to the genuineness of the said 500/- taka currency note and after conclusion of investigation charge sheet was submitted under section 489 ga of Penal Code read with section 25A of the Special Powers Act 1974 against Isahak Sarder and submitted final report with regard to Md. Mokbul Hossaina and Pervin Begum.

Case record was sent to Special Tribunal Naogaon wherein cognisance was taken under Section 25A (b) of the Special Powers Act, 1974 against Ishaque sarder vide order dated 23.6.93. Afterwards vide order dated 28.10.93 further investigation was directed with regard to Mokbul. Once again final report was submitted with regard to Mokbul Hossain by CID Police.

Special Tribunal took cognisance against Ishaq Sarder and Mokbul Hossain under Section 25A(b) of the Special Powers Act 1974 under order dated 23.5.96.

Upon consideration of the evidence on record the learned Special Tribunal found both accused Ishaque Sarder and Md. Mokbul Hossain guilty under section 25A(b) of the Special Powers Act, 1974 and convicted and sentenced each of them to suffer rigorous imprisonment for 5 (five) years and to pay fine of Tk. 5000/- in default to suffer rigorous imprisonment for 1 (one) year more in a judgement dated 2.11.97. Currency note of 500/= was directed to be sent to Bangladesh Bank to be forfeited as per rule.

Being aggrieved convict accused appellant Mokbul Hossain preferred this appeal convict accused Ishaaque Sarder did not prefer any appeal.

to the police who seized the note and arrested him and lodged FIR in the Thana.

\*Law Our rights

Learned Advocate shows from the record that PW 2 and 3 Bank staffs Bebhuti Saha and Anwar Hossain suspected the seized currency note of Tk. 500/- from accused Appellant Mokbul to be counterfeit but did not testify anything to this effect that accused Mokbul came to bank in order to use the same as genuine knowing the same to be counterfeit. He refers to evidence of PW 7 Raihan Ali Assistant Manager Bangladesh Bank Bogra branch who issued certificate Ext. 8 to the effect that seized currency note of Tk. 500/- was counterfeit and refers to Ext. 9 issued by currency officer Bangladesh Bank Dhaka to the effect that said seized currency note of Tk. 500/= was counterfeit.

Learned Advocate argues that he does not dispute Ext. 8 and 9 as to the seized note to be counterfeit but he argues earnestly that nothing came in evidence that Mokbul used the said note as genuine knowing the same to be counterfeit. He accordingly submits that there being no legal evidence against accused appellant Mokbul impugned order of conviction and sentence against him cannot be sustainable. According to him the appeal must succeed.

#### Deliberation

We have perused the evidence on record and considered contentions of both sides. Section 27(1) of the Special Powers Act runs as follows

(1) Notwithstanding anything contained in the Code or any other law for the time being in force a Special tribunal may take cognisance of an offence under this Act without the accused being committed to it for trial. But shall not take cognisance of any such offence except on report in writing made by a police officer not below the rank of sub inspector.

From the provisions of section 27(1) as above, it appears that Special Tribunal cannot take cognisance of any offence against any accused except on a report in writing by a police officer not below the rank of subinspector. It appears that cited decision on behalf of appellant in the case of Dustu Mohammad and others Vs. State reported at page 122 can have no bearing and application in the present case in as much as in the said case Magistrate observed that the case should be triable by Special Tribunal. And accordingly case record was sent to Special Tribunal which took cognisance erroneously against the accused without any police report under Section 27(1) of the Special Powers Act. Said order of cognisance by tribunal was challenged and it was held that there is no corresponding provision in Special Powers Act for taking cognisance upon information received from any person other than police or upon his own knowledge or suspicion that such offence has been committed like provisions of 190(1) (C) of the Code of Criminal Procedure. Therefore, it was held that taking of cognisance by Special Tribunal under Section 190(1)(C) of the Criminal Procedure Code without any police report as required under Section 27(1) of the Special Powers Act 1974 the proceeding itself was liable to be void. Cited decision as above has no manner of application in the case before us.

It appears from scrutiny that police submitted charge sheet against accused Ishaque and submitted final report about Mokbul and Pervin under Section 173 of the Code of Criminal Procedure. Since the offence alleged was a scheduled offence the case record was sent to Special Tribunal which issued summon against Mokbul and also directed further investigation with regard to Mokbul but once again CID police submitted final report about Mokbul Hossain. Special Tribunal then vide order 23.5.96 took cognisance under section 25A (b) of the Special Powers Act against Ishaque Sarder and Mokbul Hossain ignoring the final report of the Police.

A question has been raised without final report submitted by police about any person will be a police report as contemplated under Section 27 (I) of the Special Powers Act. Answer is available from the decision in the case of A. Hoque Vs. State reported in 29 DLR pag 428 where in it was held that police report under section 27 (I) includes also final report. Similar view was taken in the decision of the case of Nuru Bepari Vs. State reported in 31 DLR page 241 where in it was held that police report under section 27 (I) of the Special Powers Act is not binding on Special Tribunal which can disregard the same and take cognisance against the accused. In above contest Special Tribunal committed no illegality in taking cognisance under section 25A(b) of the Special Powers Act against Mokbul Hossain disregarding the final report of the police submitted under Section 27 (I) of the Special Powers Act, 1974.

Next point as agitated on behalf of appellant is that accused appellant Mokbul did not use as genuine seized currency note of Tk. 500/- knowing or having reason to believe that said currency note was counterfeit in order to beliable under section 25A(b) of the Special Powers Act.

On perusal of the evidence adduced at the trial it appears that 9 P.Ws. were examined at the trial P.W. I was informant S.I. Sekander Ali who seized currency note of Tk. 500/- by seizure list Ext. 2, arrested accused Mokbul and lodged FIR Ext. 1. P.W. 5 S.I. Alamgir who as 1/0 Prepared Map with Index of the P.W. Ext. 4. P.W. 4 S.I. Abu Dakar who submitted charge sheet against accused Ishaque only. From evidence of P.W. 1,4 and 5 as above nothing came forth to show that accused appellant used as genuine the seized currency note of Tk. 500/-knowing the same to be counterfeit. Rather P.W. 4 submitted final report about Mokbul.

P.W. 2 and 3 wee Bank staffs of Sonali Bank branch Naogaon. They suspected the currency note of Tk. 500 as produced by Mokbul to be counterfeit and detained Mokbul with the note. P.W 2 and 9 were seizure witnesses in Ext. 2. P.W 2, 3 and 9 did not specifically prove that Mokbul used the seized currency note of Tk. 500/= knowing the same to be counterfeit. P.W. 6 was Khalilur Rahman Magistrate, 1 Class, Naogaon who recorded statement under section 164 of the Code of Criminal Procedure of one old women namely Pervin. He proved the statement marked Ext. 6 from which it appears that said Pervin paid fresh currency note of Tk. 500/- as rent of the house of the owner accused Ishaque who after 3 months returned to her on one old currency note of Tk. 500/- Pervin gave said note to Mokbul for change from Bank. Nothing was disclosed in Ext. 6 that Pervin stated to Mokbul about the note to be counterfeit. Therefore nothing came forth that Mokbul was aware that note was counterfeit.

P.W. 6 Assistant Manager Bangladesh Bank Bogra branch proved Ext. 8 and 9 that on test seized currency note of Tk. 500/- was found to be counterfeit. Evidence of P.W. 6 and Ext. B and 9 cannot be used against accused Mokbul to make him liable under Section 25 A (b) of the Special Powers Act

1974 in as much as appellant did not challenge seized note to be counterfeit but his plea was that he did not used as genuine said note knowing the same to be counterfeit.

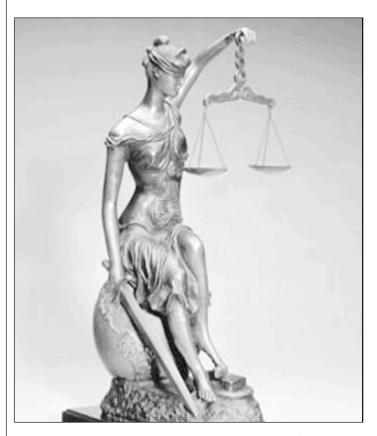
#### Decision

On perusal of Exhibits and evidence of P.W. 1-9 we find no evidence against Mokbul to make him liable under Section 25A (b) of the Special Powers Act. 1974.

We noticed earlier that learned Assistant Attorney General frankly admits that above position as evidence from the record that no evidence came forth at the trial to show and prove that Mokbul Hossain used genuine the seized currency notes of Tk. 500/= knowing the same to be counterfeit.

# **Your Advocate**

**DHAKA SUNDAY DECEMBER 14, 200** 



This week your advocate is M. Moazzam Husain of the Supreme Court of Bangladesh. His professional interests include civil law, criminal law and constitutional law.

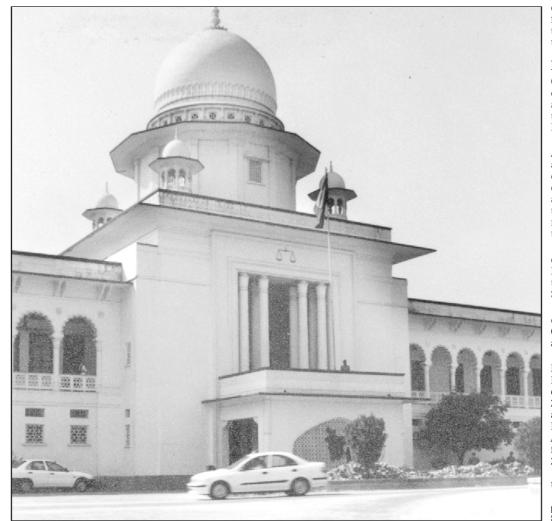
**Q:** I am owner of a five storied house in Pallabi of Dhaka. I have let the flats to different tenants. Most of the tenants are living in the flats for long time. Recently, I let a flat to a businessman without any written document, only on verbal agreement. It was agreed that he will pay me seven thousand taka per month within first week as rent excluding gas and electricity bill. He paid the amount accordingly for two month. But the tenant is not paying me any rent for the last three month. I asked him to leave my flat, which he denied. I want to evict him immediately as he is not a good man. How can I do so? It should be mentioned that I have no deed of agreement with the tenant. Please advice. **M.Kamaluddin Ahmed**,

Pallabi, Dhaka.

**Your Advocate:** The problem you have mentioned is one of the most common problems with the house owners in Dhaka city and other urban areas of our country. Owning a house in Dhaka city particularly, is no doubt incredible but no less bothering. People having no land or houses in Dhaka city consider themselves less fortunate and exploited by their landlords imposing arbitrary rent and other conditions. On the other hand the landlords are often found to express their disgust saying - maintaining a house now a days in Dhaka city is difficult and cumbersome. Moreover, in these days of influx of people from heterogeneous backgrounds seeking rental accommodations, collection of rent from the tenants in regular order in many cases has turned into a challenge. In any case, the whole thing seems to find better expression in the well-known saying- 'the grass is greener on the other side'.

Back to your particular issue, you have five storied building in Pallabi. You have rented out most of the flats quite some time now and the tenants have been living therein paying their rents in regular order. Recently a businessman has rented one of your flats on oral agreement with a condition, amongst others, to pay his rent within the first week of the month the rent is payable against. For the first two months he paid his rent accordingly. But for the three months next following he did not pay anything. You asked him to leave the flat but he refused to comply. It now appears to you that your tenant is not a good man and the sooner he leaves the better. In other words, you want to evict him from your flat.

A plain reading of the words of your query suggests that your mind often recoils by a lurking fear that there is no written agreement with your tenant. Well, there should be written contracts covering the tenancies of the kind. That does not mean that absence of a written contract between the landlord and tenant can weaken the position of a person as landlord. At best an oral contract can saddle you with a bit heavier burden to prove the terms of contract. Never mind, things will go by customs and practices. As far as I know in Dhaka city tenancies of the kind is created in innumerable cases by oral contract. So far as eviction of your tenant is concerned, it is the only jurisdiction of a competent court. You can do it through execution of a decree passed by an appropriate court. By non-payment of the monthly rental your tenant has turned into a defaulter, a disqualification which renders him liable to be evicted from the rented premises. Now, in the circumstances, it is advisable for you to consult a good civil lawyer without further lapse of time and file a suit for ejectment and for arrears of rent against your tenant having observed other legal formalities. The more you and your lawyer would be up and doing in pursuing the suit the less time would be taken in getting a decree.



#### **Impugn** issues

The learned Advocate for the appellant Mokbul Hossain takes a legal objection as to taking of cognisance by the Special Tribunal under section 25A(b) of the Special Powers Act, 1974 against the appellant Mokbul Hossain. He submits that the Special Tribunal cannot take cognisance under Special Powers Act against any one without police report by any officer not below of sub inspector. According to him final report cannot be police report as contemplated under section 27(1) of the Special Powers Act, In this connection he refers to decision in the case of Dust Mohammad and others Vs State reported in 29 DLR Page 122.

The next submits that in order to find any one liable for offence under Section 25A(b) of the Special Powers Act 1974 it must be established on evidence that the accused has used as genuine any counterfeit knowing or having reason to believe the same to be counterfeit. He refers to statement under section 164 of the Code of Criminal Procedure of one Pervin mother of one Latif Truck Driver. She used to reside as Bharatia tenant in a house of accused Ishaque in the same area wherein convict appellant Mokbul Hossain used to live. The statement under section 164 of said Pervin Ext. 6 shows that she paid a fresh currency note of Tk. 500/- to accused Ishaque as owner of the house but Ishaque returned after 3 months an old currency note of Tk. 500/- to said Pervin who gave the same note to Mokbul Hossain for change from the Bank. In good faith Mukbul complied the request of said Pervin and went with the said old currency note of Tk. 500/= for change in Sonali Bank branch Naogaon. He never knew the same to be counterfeit. Bank staff then suspected the currency note to be counterfeit and detained Mokbul with the note and subsequently he was handed over In above contest we find no legal evidence to make accused appellant Mokbul Hossain liable for offence under section 25A(b) of the Special Powers Act, 1974.

Impugned judgement and order conviction and sentence by Court below can not be sustainable. Appeal must succeed.

In the result Criminal Appeal No. 2226 of 1997 is allowed. Impugned judgement order of conviction and sentence dated 2.11.97 by Court below against accused appellant Mokbul Hossain are set aside. Accused Appellant Mokbul Hossain is found not guilty under section 25A(b) of the Special Powers Act, 1974 and he is accordingly acquitted of the charge thereunder.

Mr. Shareef ahmed, for the petitioner and Ms. Shamima Ara Dora, AAG. for respondent.

#### Correction

The distribution of property as I have mentioned in my reply (published on the 30th November) partially suffers from mistake. In the reply I have mentioned that the daughters of your deceased brother will take 2/3rd of the share of their father and rest 1/3rd will go to you and your sisters. In giving my opinion I fell into error of legal interpretation. As per terms of Section 4 of the Muslim Family Laws Ordinace, 1961, the two daughters of your deceased brother will get the entire share of their father to the exclusion of others. For clarification it should be mentioned that wife of your deceased brother shall be entitled to her husband's other property as per law. I am sorry for the inconvenience.



# LAW week

## New Electricity Act in the making

The government is set to scrap the Electricity Act 1910, which was amended twice earlier, in 1987 and 1994, and replace it with a new law in order to minimise electricity pilferage. The new law would provide severe penal clauses for any sort of electricity theft and bill-default that is absent in the existing Act. This was said by State Minister for Power Iqbal Hassan Mahmood. He told that a committee led by a joint secretary would be formed to prepare a draft of the law within 30 days. After finalisation the draft bill would be sent different bodies, including the chambers of commerce and industries, bar associations, university teachers associations and the experts in the field to elicit their considered opinions. The logical responses would be accommodated in the draft and then would be sent to the advisory council of the ministry. After scrutiny, the advisory council would send it to the cabinet for final approval. Apart from punitive measures, the law would include deterrent measures so that the same crimes were not repeated. *-New Age, 7 December.* 

#### 5 to die for killing Nurul Islam

The Speedy Trial Tribunal in Chittagong has sentenced five people to death, nine to life imprisonment and two to five years in jail for their roles in the brutal killing of Laxmipur BNP leader advocate Nurul Islam in captivity. The tribunal brought to a close the trial of 31 defendants and acquitted 15 of them in its verdict that stoked grievances among the relatives of Nurul, slaughtered and sliced into pieces on the night of September 18, 2000. Among the acquitted are the then general secretary of Awami League's Laxmipur district unit, Abu Taher, his wife Nazma Taher and Abdul Alim, who were accused of masterminding the killing. According to confessional statement of Mehedi Hasan and Syed Nurul Azim alias Babor, Nurul Islam was abducted Nurul taken to the house of Taher blindfolded. Taher's wife assaulted the BNP leader and instructed their sons AHM Biplob and Salauddin alias Tipu to kill him after she received a phone call from her husband. He was instantly roped, dragged into a bathroom and nailed down before he was hacked to death. The body-- cut

into pieces and stuffed into a sack -- was dumped into the Meghna river. The convicts with death penalty are Biplob, Abdul Jabber nicknamed Lavu, Alamgir Hossain alias Jiku, Tanvir Haider Chowdhury alias Rinku and Ziaur Rahman alias Shipon. The charge sheet of the case was submitted against the 31 people on July 30, 2002 and charge was framed on November 5, 2002. The case was sent to the Speedy Trial Tribunal of Chittagong on September 3, 2003 that heard 39 of the 59 witnesses. -*Daily Star, 10 December.* 

#### US court strikes down part of anti-terror law

A federal appeals court in USA has struck down part of a 1996 federal antiterrorism law, saying the government's definition of what constituted "material support" to foreign terror groups was too vague. In their decision, the 9th Circuit Court of Appeals upheld an earlier preliminary ruling that prohibited the provision of "personnel" and "training" to groups designated by the United States as "terrorist organisations." The court also ruled that before applying the law the government must prove beyond a reasonable doubt that a donor to a group branded as a "foreign terrorist organisation" knew of its unlawful activities. "The prohibition on providing "training" and "personnel" is impermissibly overbroad and thus void for vagueness under the First and Fifth Amendments," the court ruled. - Daily Star, 5 December.

#### Frigate case against Hasina stayed

The High Court has stayed proceedings of the frigate scam case pending with the lower court against former prime minister and Awami League president Sheikh Hasina. A division bench of Justice M Hassan Ameen and Justice ATM Fazle Kabir also issued a rule upon the government to show cause why the case should not be quashed. In August 2002, the Bureau of Anti-corruption (Bac) filed the case against the former prime minister and five others, including former navy chief Rear Admiral Nurul Islam and business tycoon and incumbent president of Federation of Bangladesh Chambers of Commerce and Industries (FBCCI) Abdul Awal Mintoo. They were accused of shady deal in purchasing a frigate from South Korea in

1996. -Bhorer Kagoj, 7 December.

# Municipality elections in May 2003

The Election Commission (EC) has decided to hold the next polls in 133 municipalities in the first week of May 2003. The tenures of 144 of 260 municipalities will expire between March 15 to August 24. According to election law, polls in the corporations will have to be held between March 15 to September 11. Of the 144 municipalities, tenures of 10 expire after May where elections will be held later. The government has allocated Tk 10 crore to conduct the polls. Work on the updation of the voters' list is going on and would be finished by January 30. *-Prothom Alo, 5 December.* 

## Indian citizens languishing in prison

Twelve Indian nationals who have been confined to Rajshahi Central Jail for more than two years although they served out their 15-day jail term in 2001. On June 26, 2001, police held 13 Indians for illegally entering Bangladesh. A magistrate's court in Rajshahi sentenced each to 15-day imprisonment under the Border Regulation Act, 1952, on September 9 and October 11, 2001. The court also ordered to push back the Indians after their jail term expires. The detainees are Matiar Rahman, Jan Mohammad Sheikh, Ramzan Sheik, Jahirul Islam, Akbar Ali, Murtoza, Abdul Mazid, Emraj Ali, Sajjad Hossain, Raihan, Muluk Chand and Montu. Another detainee, Entazul alias Injil, died in jail in 2002. *-Janakantha*, 7 December.

## Case against OC for eviction threat

A case has been filed against the officer-in-charge and seven other policemen of Hatibandha thana of Lalmonirhat district for threatening a person with eviction from his homestead. Azizul Haq of Bichhondai village filed the case with a First Class Magistrate court. In the case he said 13 people of the village looted and demolished his house on November 13, ploughed the homestead and threatened him to leave it. On the following morning, Azizul went to Hatibandha thana to file a case against them. But OC Abdus Sobhan did not record the case and instead "threatened" him. In the complaint filed with the court, Azizul said the OC, ASI Abdul Mannan and six policemen joined hands with the 13 and "threaded" him and his family to left the homestead immediately. The court asked the district police on November 30 to investigate the matter. *-Law Desk.* 

# Cell formed to collect information

The parliamentary standing committee on the land ministry has set up a cell to collect information about encroachment, corruption, irregularities and harassment concerning any khas, abandoned and vested land and properties. The committee asked people to come forward with all sorts of information on encroachment, occupation and other irregularities. The Committee will reward persons providing information if it is right so that the committee can take proper step to recover occupied land. Encroachers revealing information about land under their possession will also be rewarded. The committee will meet next on December 28. The deputy commissioners will submit their reports at the meeting on occupied khas land at Dhaka, Keraniganj, Savar, Tongi, Rupganj and Sonargaon. *-Daily Star, 10 December.* 

#### Ershad Sikdar's death sentence confirmed

The Appellate Division of the Supreme Court upheld the death sentence of Ershad Sikdar of Khulna who came to limelight through his gruesome murders, many in public, stands accused in 21 more murder cases. The Appellate Division upheld the lower court's judgement in the murder of a Jubo League leader in Khulna, Khalid Hossain. The High Court confirmed the lower court's verdict on January 28 this year. Ershad also has six death penalties in as many cases. On May 15, 1999, Ershad Sikdar and his accomplices killed Khalid at the ice factory in Khulna. Ershad can still file a review of the Appellate Division's verdict, said his lawyers. In case the review petition is rejected, he can file a mercy petition with the president. In the Khalid murder case, two of Ershad's accomplices -- Jamai Faruk and Liakat Laskar -- were given seven years in prison. The Appellate Division also upheld the penalty against them. *-Law Desk*.